

**EL DORADO IRRIGATION DISTRICT**

**SB 610 WATER SUPPLY  
ASSESSMENT  
FOR THE  
CENTRAL EL DORADO HILLS  
SPECIFIC PLAN**

**SB 610 Water Supply Assessment**  
Prepared for the  
Central El Dorado Hills Specific Plan

Final

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Prepared for:



Approved by Eldorado Irrigation District Board of Directors  
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# SECTION 1 – PROJECT INTRODUCTION

## 1.1 INTRODUCTION

In December 2012, the El Dorado Irrigation District (EID) received a letter from the El Dorado County Planning Department (County) requesting the completion of a Water Supply Assessment (WSA) for the Central El Dorado Hills Specific Plan (hereafter referred to as the “Proposed Project”). As the proposed water supply purveyor for the Proposed Project, EID has prepared this WSA to assess the availability and sufficiency of EID’s water supplies to meet the Proposed Project’s estimated water demands. This document provides the necessary information to comply with the assessment of sufficiency as required by statute.

### Statutory Background

Enacted in 2001, Senate Bill 610 added section 21151.9 to the Public Resources Code requiring that any proposed “project,” as defined in section 10912 of the Water Code, comply with Water Code section 10910, et seq. Commonly referred to as a “SB 610 Water Supply Assessment,” Water Code section 10910 outlines the necessary information and analysis that must be included in an environmental analysis of the project (e.g. CEQA compliance) to ensure that proposed land developments have a sufficient water supply to meet existing and planned water demands over a 20-year projection.

Proposed “projects” requiring the preparation of a SB 610 water supply assessment include, among others, residential developments of more than 500 dwelling units, shopping centers or business establishments employing more than 1,000 persons or having more than 500,000 square feet of floor space, commercial office buildings employing more than 1,000 persons or having more than 250,000 square feet of floor space and projects that would demand an amount of water equivalent to, or greater than, the amount of water required by a 500 dwelling unit project.<sup>1</sup>

The Proposed Project requires a WSA because it contemplates more than 500 new dwelling units as detailed in Section 1.2.

### Document Organization

This WSA supports the Proposed Project’s environmental review process and analyzes the sufficiency of water supplies to meet projected water demands of the Proposed Project through the required planning horizon. The WSA is organized according to the following sections:

- ◆ **Section 1: Proposed Project Introduction.** This section provides an overview of WSA requirements, and a detailed description of the Proposed Project, especially the land-use elements that will require water service.

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<sup>1</sup> Water Code § 10912, subdivision (a).

- ◆ **Section 2: Proposed Project Estimated Water Demands.** This section describes the methodology used to estimate water demands of the Proposed Project and details the estimated water demands at build-out of the Proposed Project.
- ◆ **Section 3: Other Estimated Water Demands.** This section details the other water demands currently served by EID and anticipated to be served based on information in the El Dorado County’s (County) General Plan as well as known and potential planned modifications since the County’s adoption of the General Plan.
- ◆ **Section 4: Water Supply Characterization.** This section characterizes the EID water supply portfolio that will serve the Proposed Project along with other current and future water demands. Water rights, along with water service contracts and agreements are characterized for normal, single dry, and multiple dry year conditions.
- ◆ **Section 5: Sufficiency Analysis.** This section assesses whether sufficient water will be available to meet the Proposed Project water demands, while recognizing existing and other potential planned water demands within the EID service area. To provide the necessary conclusions required by statute, the analysis integrates the demand detailed in Section 2 and Section 3 with the characterization of EID’s water supply portfolio detailed in Section 4.

## 1.2 PROPOSED PROJECT DESCRIPTION

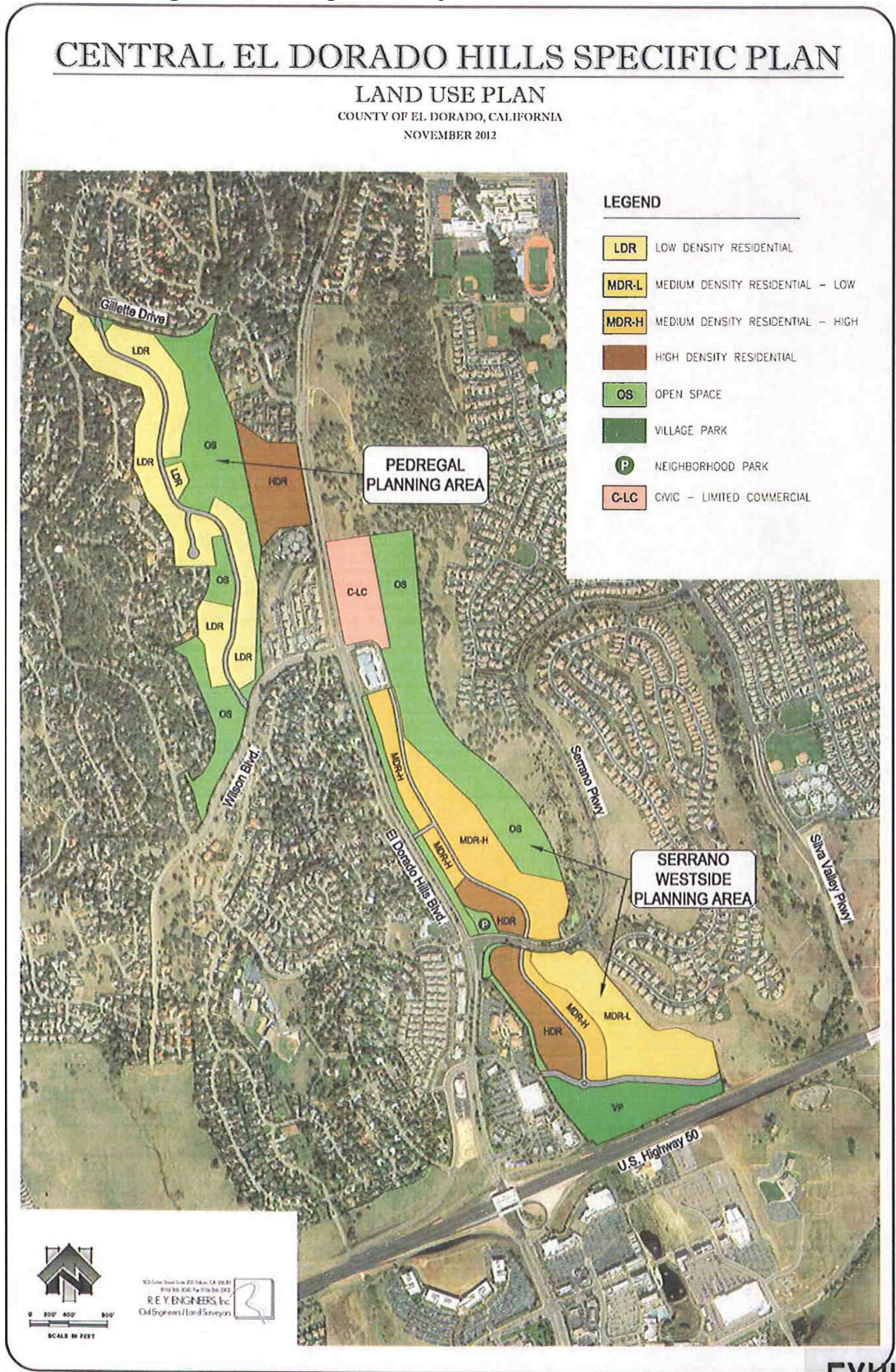
The Proposed Project is an infill development along El Dorado Hills Boulevard, north of Highway 50 encompassing approximately 256 acres in the unincorporated community of El Dorado Hills (see **Figure 1-1**).

The Proposed Project includes 1,028 residences, limited commercial space, a large active use park, a smaller neighborhood park, and open space. Proposed residential dwelling units include 65 ½ to 1-acre custom lots, 123 lots with densities of 5 to 8 dwelling units per acre (designated “medium density-low”), 310 lots with densities of 9 to 14 dwelling units per acre (designated “medium density-high”), and 530 high-density units. The large park for active use will be approximately 15 acres, while the neighborhood park will be about 2 acres. The Proposed Project also includes a civic-limited commercial land use designation that includes 11 acres of civic or recreational use, or a maximum of 50,000 finished square feet of commercial/general office use.

The development is split into two planning areas: Serrano Westside Planning Area (Area 1), and Pedregal Planning Area (Area 2). Area 1 runs along the east side of El Dorado Hills Boulevard, while Area 2 is located on the west side north of Wilson Boulevard and south of Gillette Drive.

**Table 1-1** summarizes the proposed land use acreages.

Figure 1-1 – Proposed Project Location and Land Uses



**Table 1-1 – Summary of Proposed Project Land Uses and Acreages<sup>2</sup>**

| Planning Area | Land Use                          | Section 2.4 Comparison | Acres      | Units        |
|---------------|-----------------------------------|------------------------|------------|--------------|
| 2             | Low Density Residential           | .5-1 Acre Lots         | 43         | 65           |
| 1             | Medium Density Residential - Low  | 5,000-7,000 sf lots    | 23         | 123          |
| 1             | Medium Density Residential - High | Condo/Townhomes        | 36         | 310          |
| 1             | High Density Residential          | Apartments             | 16         | 330          |
| 2             | High Density Residential          | Apartments             | 13         | 200          |
| 1             | Limited Commercial                | --                     | 11         | --           |
| 1             | Village Park                      | --                     | 15         | --           |
| 1             | Open Space                        | --                     | 46         | --           |
| 2             | Open Space                        | --                     | 39         | --           |
| 1             | ROW and Landscaping               | --                     | 8          | --           |
| 2             | ROW and Landscaping               | --                     | 6          | --           |
| <b>Total</b>  |                                   |                        | <b>256</b> | <b>1,028</b> |

### 1.3 PROPOSED PROJECT PHASING

**Table 1-2** describes the Proposed Project’s three construction phases. Each phase represents a portion of the development, focusing on particular land-use classifications. Before constructing homes, commercial space, or other parts of the development, the proponents will begin site grading and project-wide infrastructure development. Some infrastructure and site grading will continue throughout all phases of the Proposed Project, as necessary. These activities include installing facilities for potable water, recycled water (as appropriate for the Proposed Project), sewer, electric, telecommunications, gas, stormwater, and roads. During these activities, a small water demand will exist – referred to in this Water Supply Assessment as “construction water.” This demand is included in the yearly water demands presented in Section 2.

The initial phase will result in approximately one third of the Proposed Project demanding water service by 2020, with the two subsequent phases each adding an additional third as they are completed. All construction is planned to be completed by 2030, within the 20-year planning horizon of this WSA.

**Table 1-2 – Proposed Number of Units per Project Phase**

| Land Use                          | Phase 1 By 2020 | Phase 2 2021-2025 | Phase 3 2026-2030 | Total |
|-----------------------------------|-----------------|-------------------|-------------------|-------|
| Low Density Residential           | 5               | 60                | --                | 65    |
| Medium Density Residential - Low  | 60              | 63                | --                | 123   |
| Medium Density Residential - High | 104             | 206               | --                | 310   |
| High Density Residential          | 230             | --                | 300               | 530   |

<sup>2</sup> The Specific Plan Land Use Summary was provided by El Dorado County of Development Services Department.



## **SECTION 2 – PROPOSED PROJECT ESTIMATED WATER DEMANDS**

### **2.1 INTRODUCTION**

This section describes the methodology, provides the supporting evidence, and presents the estimated water demands for the Proposed Project. For the purpose of estimating water demand, the Proposed Project is planned to develop according to the phasing in **Table 1-2**.

### **2.2 DETERMINING UNIT WATER DEMAND FACTORS**

As detailed in Section 1, the Proposed Project has specific residential and non-residential land-uses with defined residential lot-sizes, types of commercial uses and other characteristics. As these attributes vary among the types of proposed land-uses, so too will the water needs. To understand the water needs of the entire Proposed Project, unique demand factors that correspond with each unique land use are necessary. This subsection presents the methodology for determining the baseline unit water use demand factors that become the basis of the Proposed Project water demand estimates. Two distinct groups of demand factors are presented: (1) residential, and (2) non-residential.

### **2.3 PRIMARY SOURCE OF BASELINE WATER USE DATA**

Because the Proposed Project is very similar in nature to particular elements built as part of the Serrano and El Dorado Hills developments over the past few decades, recent water use data for comparable products in these neighborhoods provides a reliable foundation for EID to establish new project-specific water demands. Through comparison of Proposed Project land-use elements to existing land uses, EID determined appropriate existing, established neighborhoods and non-residential facilities that best aligned with each unique residential and non-residential project element. For each comparable neighborhood, EID gathered and assessed total annual water use for the years 2008 through 2012. This selected period of water use best represents 1) the greatest number of homes occupied within each selected area (including established back-yard landscapes), and 2) varied water use over a range of climatic conditions reflecting various rainfall amounts and timing. Average annual uses were derived from the data and are discussed under the respective land-use categories.

### **2.4 BASELINE RESIDENTIAL WATER USE DEMAND FACTORS**

The Proposed Project anticipates specific residential products that fall within general lot-size designations. The size of the lot will have the largest impact on the annual per-lot demand for water. Indoor demands remain relatively consistent regardless of lot size, with the exception of apartments, which tend to have fewer people living in each unit and thus a slightly lower indoor use.

For purposes of this WSA, the per-lot demand for residential lots will be described as “the acre-feet of water use annually per dwelling unit” – or simply put, acre-feet/dwelling unit (af/du). This value will reflect indoor and outdoor uses expected for a typical dwelling unit for each of the following classifications:<sup>3</sup>

- ◆ ½-acre to 1-acre custom/production lots
- ◆ 5,000 to 7,000 square-foot production lots
- ◆ Condominiums/townhouses
- ◆ Multi-family housing with community facilities including pool and/or clubhouse

The method and basis for determining the baseline unit water demand factor for each of these classifications is detailed in the following subsections.

### **½ Acre to 1-Acre Custom/Production Lots**

Water demand factors for the proposed large lots are based on recent water use data records for residential lots in the Serrano development – specifically existing residential lots located on Renaissance Way and Renaissance Place. The proposed lots range in size from ½-acre to 1-acre. However, this WSA assumes that the larger 1-acre lots will have restrictions placed on each lot that limits the developable area to no more than ½-acre. For instance, a lot may include hillside and/or areas of oak woodland that must be protected, resulting in a diminished area for the home’s footprint, outdoor hardscapes, and landscaping. Generally, the house itself is large, with extensive outdoor features including pools, hardscapes, water features, and significant landscaping with well-maintained turf areas.

Based on available historic meter data for similar developments served by EID, the baseline unit water demand factor for this land-use category is approximately 0.87 af/du.

### **5,000 to 7,000 square-foot Production Lots**

The Proposed Project includes several lots designated in this approximate size classification. These lots typify residential subdivisions built throughout the region – including ample size homes, but with nominal outdoor area for hardscapes and landscaping. As a result of the limited outdoor area, many of these lots are limited to front-yard landscaping with well-maintained turf, and back yards often only including hardscapes, pools or other amenities, and lower water using landscapes. Unit water demands are based on recent water use data records for similar lots in the Serrano development – specifically Village D1A and Village E, which include numerous similar-sized lots.

Based on the available historic meter data for similar developments served by EID, the baseline unit water demand factor for this land-use category is 0.50 af/du.

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<sup>3</sup> These classifications reflect EID’s defined water demand factor categories as EID believes they best relate to the Proposed Project’s land-use classifications as shown in the Table 1-1.

### **Condominiums/Townhouses**

The Proposed Project includes numerous proposed lots characterized as “medium density-high” (9 to 14 units per acre). These proposed lots are anticipated to be similar to projects in the El Dorado Hills area, most notable the Regalo Project in Serrano. The Proposed Project includes large attached housing units, with large individual landscape yards and common areas.

Based on the available historic meter data for similar developments served by EID, the baseline unit water demand factor for this land-use category is 0.40 af/du.

### **Multi-family Housing**

The Proposed Project includes numerous multi-family housing elements. These lots will include community landscaping, multi-story housing structures, community pools and other amenities. These projects are anticipated to be similar to the existing indoor and outdoor demands of the Sterling Apartment and Vineyard Apartment properties currently served by EID. Although both of these properties differ in their layouts and landscape types and coverage, both use approximately the same quantity of water on a per-dwelling unit basis.

Based on the available historic meter data for similar developments served by EID, the baseline unit water demand factor for this land-use category is 0.16 af/du – inclusive of both indoor and outdoor demands.

### **Residential Indoor Water Use**

Based on EID meter data for the past several years, indoor water use for typical single-family homes averages about 0.18 af/du.<sup>4</sup> The value drops for apartments as a result of less people on average living in each apartment unit.<sup>5</sup> This value can be used to derive separation of residential demands that could be served with non-potable supplies, such as recycled water from the Deer Creek and/or El Dorado Hills wastewater treatment facilities (see Section 2.7.2).

## **2.5 MODIFYING BASELINE VALUES**

All of the above-developed water demand factors for the residential classifications are based on similar existing developments in the El Dorado Hills area. However, since construction of the existing houses, a few changes have occurred that will reduce the Proposed Project’s water demands from the baseline unit water demands derived from existing meter data. These include:

- ◆ CAL Green Code
- ◆ California Model Water Efficient Landscape Ordinance

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<sup>4</sup> This value is a subset of the total usage estimated for a dwelling unit under each land-use category. Data from 2012 Water Resources and Service Reliability Report, EID, August 13, 2012, Appendix Table A, p.42

<sup>5</sup> El Dorado County indicates the average household size is 2.63 persons per occupied unit. (El Dorado County General Plan, 2008 Housing Element, August 2008 (Amended April 2009), p. 4-7).

## **CAL Green Code**

In January 2010, the California Building Standards Commission adopted the statewide mandatory Green Building Standards Code (CAL Green Code) that requires the installation of water-efficient indoor infrastructure for all new projects beginning January 1, 2011. CAL Green Code was incorporated as Part 11 into Title 24 of the California Code of Regulations.<sup>6</sup> The CAL Green Code applies to the planning, design, operation, construction, use and occupancy of every newly constructed building or structure. All proposed land uses must satisfy the indoor water use infrastructure standards necessary to meet the CAL Green Code. The CAL Green Code requires residential and nonresidential water efficiency and conservation measures for new buildings and structures that will reduce the overall potable water use inside the building by 20 percent. The 20 percent water savings can be achieved in one of the following ways: (1) installation of plumbing fixtures and fittings that meet the 20 percent reduced flow rate specified in the CAL Green Code, or (2) by demonstrating a 20 percent reduction in water use from the building “water use baseline.”<sup>7</sup> The Proposed Project will satisfy one of these two requirements through the use of appliances and fixtures such as high-efficiency toilets, faucet aerators, on-demand water heaters, as well as Energy Star and California Energy Commission-approved appliances.

## **California Model Water Efficient Landscape Ordinance**

In 2006, the Water Conservation in Landscaping Act was enacted, which required the Department of Water Resources to update the Model Water Efficient Landscape Ordinance (MWELO).<sup>8</sup> In fall of 2009, the Office of Administrative Law (OAL) approved the updated MWELO, which required that a retail water supplier adopt the provisions of the MWELO by January 1, 2010 or enact its own provisions equal to or more restrictive than the MWELO provisions.

The provisions of the MWELO are applicable to new construction with a landscape area greater than 2,500 square feet.<sup>9</sup> The MWELO provides a methodology to calculate total water use based upon a given plant factor and irrigation efficiency. Finally, MWELO requires the landscape design plan to delineate hydrozones (based upon plant factors) and then assign a unique valve for each hydrozone (low, medium, high water use).<sup>10</sup> The design of landscape irrigation systems is anticipated to better match the needs of grouped plant-types and thus result in more efficient outdoor irrigation.

## **Applying Conservation to Baseline Demand Factors**

Collectively, these and other factors will put downward pressure on the baseline residential unit water demand factors – potentially dropping each unit demand by up to 10 percent for the larger

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<sup>6</sup> The CAL Green Code is Part 11 in Title 24.

<sup>7</sup> See CAL Green Code.

<sup>8</sup> Gov. Code §§ 65591-65599

<sup>9</sup> CCR Tit. 23, Div. 2, Ch. 27, Sec. 490.1.

<sup>10</sup> CCR Tit. 23, Div. 2, Ch. 27, Secs. 492.3(a)(2)(A) and 492.7(a)(2).

lots. Table 2-1 provides a summary of the baseline demand factor for each residential land-use category, the anticipated savings from the conservation mandates, and the resulting unit demand factor used to estimate the Proposed Project’s water use.

**Table 2-1 – Summary of Residential Baseline and Proposed Project Demand Factors**

| <b>EID Water Demand Category</b><br>(Relates to Table 1-1 Land Use) | <b>Density Range</b> | <b>Current Factor (af/du)</b> | <b>Conservation Applied</b> | <b>Factor Used (af/du)</b> |
|---------------------------------------------------------------------|----------------------|-------------------------------|-----------------------------|----------------------------|
| 1/2 to 1 Acre Custom Lots                                           | 1-2 DU/Ac            | 0.87                          | 8%                          | 0.80                       |
| 5,000-7,000 sf Lots                                                 | 5 - 8 DU/Ac          | 0.50                          | 5%                          | 0.48                       |
| Condominiums/Town Homes                                             | 9 - 14 DU/Ac         | 0.40                          | 5%                          | 0.38                       |
| Multi-Family Housing <sup>1</sup>                                   | 15 - 24 DU/Ac        | 0.16                          | 2%                          | 0.16                       |

1. The Multi-family Housing values remain constant due to rounding. The "current factor" was determined to be 0.165 af/du.

## **2.6 BASELINE NON-RESIDENTIAL WATER USE DEMAND FACTORS**

Similar to the residential water demand factors, non-residential factors are based upon recent water use trends for similar types of land classifications.

For purposes of this WSA, the per-lot demand for non-residential lots is described as “the acre-foot of water use annually per acre of land” – or simply put, acre-feet/acre (af/ac). This value reflects indoor and outdoor water needs expected for a typical non-residential use for each of the following classifications:

- Neighborhood commercial
- Public and neighborhood parks
- Other miscellaneous uses, including street medians and environmental mitigation

The method and basis for determining the baseline unit water demand factor for each of these classifications is detailed in the following subsections.

### **Civic/Limited Commercial**

The proposed civic/limited commercial facilities are anticipated to be “office space” in nature, rather than retail. However, analysis of recent meter data for both the La Borgata retail facility on El Dorado Hills Boulevard and the Village Green office/public facility at the corner of Silva Valley and Serrano Parkways indicates that water use on a per-acre basis is nearly consistent, with the retail space using about 2.15 af/ac and the office facility using 1.95 af/ac. Although the Village Green indoor facilities have lower use, the area has more turf landscaped area (not including Village Green park), which matches, on a gross acre-by-acre comparison with the higher indoor retail demands and limited landscaping of the restaurants at La Borgata.

Based on the available historic meter data for similar facilities served by EID, the unit water demand factor is 2.0 af/ac.

### **Public and Neighborhood Parks**

The Proposed Project includes both a “Village” park and a neighborhood park that will include expansive turf areas, playfields and other park amenities. Based upon recent water meter data for similar park facilities in the El Dorado Hills area – namely Bella Terra Park, Allan Lindsey Park, and the Village A, C, L3, and L4 parks – a representative water demand factor was identified. A “smart meter” controls the irrigation system at each existing park. These devices adjust water use to actual climate data, including precipitation events. Thus, the recent meter data is very indicative of expected demands for the new parks, which will also be outfitted with similar technology.

Based on the available historic meter data for similar facilities served by EID, the unit water demand factor is 2.77 af/ac.

### **Other Miscellaneous Uses**

The Proposed Project has additional miscellaneous uses including environmental mitigation requirements and construction water. These uses have minimal impacts to the overall per-project total water use due to their limited size and water needs and are temporary in nature.

#### *Oak Woodlands Management*

As of the preparation of this WSA, the mitigation requirements for impacts to oak woodlands resulting from the Proposed Project are as detailed in the County’s Policy 7.4.4.4.<sup>11</sup> For purposes of estimating the water demands of this Proposed Project element, the WSA assumes mitigation will include establishing new trees, likely with associated irrigation water to assure seedlings are established. As defined in the County’s Oak Woodland Management Plan Monitoring Program:

*"Replacement of removed tree canopy . . . is subject to intensive to moderate management and 10 to 15 years of monitoring, respectively. The survival rate shall be 90 percent as specified in the approved monitoring plan for the project, prepared by a qualified professional. Acorns may be used instead of saplings or one gallon trees."*

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<sup>11</sup> The County Board of Supervisors has an Oak Woodland Management Plan (OWMP) codified as Chapter 17.73 of the County Code (Ord. 4771, May 6, 2008.). The primary purpose of this plan is to implement the Option B provisions of Policy 7.4.4.4. On September 24, 2012, the Board of Supervisors directed the Development Services Department to prepare a General Plan amendment to amend Policies 7.4.2.8, 7.4.2.9, 7.4.4.4, 7.4.4.5, 7.4.5.1, and 7.4.5.2 and their related implementation measures to clarify and refine the County's policies regarding oak tree protection and habitat preservation. (This excerpt was copied from the following El Dorado County web site: [http://www.edcgov.us/Government/Planning/General\\_Plan\\_Oak\\_Woodlands.aspx](http://www.edcgov.us/Government/Planning/General_Plan_Oak_Woodlands.aspx) on May 4, 2013.)

*"Management intensity assumes that 10 years after planting 1 year old saplings that trees that have been nurtured with high management intensity will be on average 2 inches DBH with 90 percent survival; moderate management intensity will result in trees that are on average 1.5 inches DBH with 85 percent survival."*

More precisely, an intensive management program is required to obtain 90 percent survival. The management includes 10 years of monitoring for one-gallon/one year old saplings and 15 years of monitoring if acorns are planted. Any trees/acorns that do not survive within the monitoring periods are to be replaced within that time, so that 90 percent survival is achieved at the end of the monitoring period.

Because establishment of new trees is highly dependent on site conditions (soil depth and composition, depth to water table, slope, aspect, existing vegetation), planting conditions (water year, starting from acorns or saplings, weed mats, mulch, density of plantings and other adjacent veg, etc.), establishment and maintenance practices (manual or installed irrigation systems, and irrigation intervals), and the required success criteria (target % survival), the estimated water demands are difficult to predict.<sup>12</sup> However, in order to be reasonably conservative, this WSA assumes that each acre of habitat mitigation will require 1 acre-foot per acre of annual irrigation for a period of 15 years.<sup>13</sup> For instance, if the Proposed Project must mitigate with 10 acres of woodland, the demand would be 10 acre-feet annually. All oak woodland will be established prior to build-out and require no on-going irrigation.

#### *Construction Water*

As stated in Section 1, early phases of the Proposed Project will include site grading and infrastructure installation. These and other construction elements will require dust suppression and other incidental water uses. These are estimated to be nominal, and do not continue beyond the construction phases of the Proposed Project. For purposes of identifying incremental water demands, construction water is assumed within this WSA to be 2 af per year (this is well over 600,000 gallons – or over 150 fill-ups of a 4,000 gallon water truck).

#### **Modifications to Reflect Additional Water Use Reductions**

Similar to the residential demand factors, the above-developed water demand factors for the non-residential classifications are based on similar existing developments in the El Dorado Hills area. Considerations to reduce these baseline values for conservation factors, however, are not required, since demand factors for many of the landscaped features, such as parks, will not change from the existing values – with the exception of commercial land-uses. The landscape-

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<sup>12</sup> A qualified professional will likely develop the project specific oak management plan. More detailed water use will be available in this plan. Review of information from oak mitigation projects in the area revealed a range of planting types, irrigation methods, and management time frames. Overall, irrigation demands were all low as would be expected for a native species.

<sup>13</sup> A conservative water demand number and a long management window were assumed to provide the Proposed Project applicants flexibility in meeting the oak woodland mitigation requirements.

dominant demand factors are affected primarily by climatic conditions that drive plant evapotranspiration. In other words, an acre of turf at a park will still use the same amount of water in the new parks as the existing parks. Commercial land-uses, however, are adjusted downward slightly to reflect the CAL Green Code and likely modifications to landscape designs (compared to existing establishments) to limit outdoor water use. **Table 2-2** provides a summary of the non-residential demand factors used to estimate the Proposed Project’s future demands.

**Table 2-2 – Summary of Non-Residential Demand Factors**

| Land Use        | Current Factor (af/ac) | Conservation % Applied | Factor Used (af/ac) |
|-----------------|------------------------|------------------------|---------------------|
| Commercial      | 2.00                   | 3%                     | 1.94                |
| Parks           | 2.77                   | 0%                     | 2.77                |
| ROW Landscaping | 3.30                   | 0%                     | 3.30                |
| Open Space      | 0.00                   | 0%                     | 0.00                |

## 2.7 PROPOSED PROJECT WATER DEMAND PROJECTION

Combining the Proposed Project’s land-use details and phasing as summarized in **Table 1-1** and **Table 1-2** with the demand factors presented in **Table 2-1** and **Table 2-2**, the water demands for the project from initiation to build-out are estimated. At completion, the Proposed Project is estimated to need 398 acre-feet of water annually (prior to considerations of non-revenue water, described in the next subsection) as shown in **Table 2-3**.

### 2.7.1 Non-Revenue Water Demands

The demand factors presented earlier in this section represent the demand for water at the customer’s meter for each category. To fully represent the demand on EID’s water resources, non-revenue water also needs to be included. Non-revenue water represents all of the water necessary to deliver to the customer accounts and reflects distribution system leaks, water demands from potentially un-metered uses such as fire protection, hydrant flushing, and unauthorized connections, and inescapable inaccuracies in meter readings.<sup>14</sup> In most instances, the predominant source of non-revenue water is from system leaks – the loss from fittings and connections from EID’s water sources through treatment plants, tanks, pumping plants, major delivery system back-bone pipelines, and community distribution systems. Because a significant portion of the delivery system used to bring water to the Proposed Project already exists, the benefits of new piping within the Proposed Project has limited effect on the overall percentage of non-revenue water necessary to operate the system

<sup>14</sup> The American Water Works Association and the California Urban Water Conservation Council recognize the inherent non-revenue water that is either lost or mis-accounted in urban treated water distribution systems and suggest purveyors strive for a value of 10% of all delivered water. Obtaining this value is dependent on numerous factors including the age and extent of distribution system infrastructure, meter rehabilitation programs, and how a purveyor accounts for actions such as fire flows and hydrant flushing.



Although EID has an established program for identifying and accounting for most unbilled and other system losses, there are still pipeline leaks, unmetered uses, unauthorized connections, meter inaccuracies, and other losses that are difficult to specifically quantify. Consistent with the District’s methodology for calculating future water meter availability, as defined in the *2012 Water Resources and Service Reliability Report*, non-revenue water is projected at a fixed rate of 13 percent. Non-revenue demand is estimated to add 52 acre-feet per year at build-out to the Proposed Project’s land-use demands, bringing the estimated build-out water demand attributed to the Proposed Project to 450 acre-feet annually (see **Table 2-3**).

### 2.7.2 Recycled Water Demand

A portion of the Proposed Project’s demands (Serrano Westside Planning Area, see **Figure 1-1**) could partially be met with recycled water provided by EID (see Section 4.3). As previously noted, other than the high-density multi-family units, residential potable demands require about 0.18 acre-feet annually per household. The remaining portion of the unit demand factor for each type of residential lot could be met with recycled water (see **Table 2.1** for unit demand factors). For the high-density residential units, the potable water requirement is lower due to fewer customers per unit on average when compared to other housing types. Using these unit water demand assumptions, coupled with the number of residential units, the Proposed Project could meet approximately 140 acre-feet of the 314 acre-feet of residential water demand with recycled water – prior to consideration of non-revenue water demands.

Non-residential components of the Proposed Project could also be met with recycled water, especially the parks. Removing the small potable demands for parks and the limited commercial properties, the Proposed Project could meet 79 acre-feet of the 84 acre-feet of total demand with recycled water – prior to the consideration of non-revenue water demands. Combined, recycled water could serve about 219 acre-feet of the Proposed Project’s demand (see **Table 2-4**).

**Table 2-4 – Estimated Demand Met with Recycled Water**

|                     | Demand (af/yr) |           |            |
|---------------------|----------------|-----------|------------|
|                     | Residential    | Non-Res   | Total      |
| Potable             | 174            | 5         | 179        |
| Recycled            | 140            | 79        | 219        |
| <b>Total Demand</b> | <b>314</b>     | <b>84</b> | <b>398</b> |

**Table 2-3 – Estimated Proposed Project Water Demands from Start-up to Build-out**

| Category                             | Unit Count or Acreage |      |      |      |      |      | Demand Factor (af/du or af/ac) |      |      |      |      |      | Demand (af/yr) |           |            |            |            |            |
|--------------------------------------|-----------------------|------|------|------|------|------|--------------------------------|------|------|------|------|------|----------------|-----------|------------|------------|------------|------------|
|                                      | Current               | 2015 | 2020 | 2025 | 2030 | 2035 | Current                        | 2015 | 2020 | 2025 | 2030 | 2035 | Current        | 2015      | 2020       | 2025       | 2030       | 2035       |
| <b>Residential</b>                   |                       |      |      |      |      |      |                                |      |      |      |      |      |                |           |            |            |            |            |
| 1/2 to 1 Acre Custom Lots            | 0                     | 0    | 5    | 65   | 65   | 65   | 0.87                           | 0.80 | 0.80 | 0.80 | 0.80 | 0.80 | 0              | 0         | 4          | 52         | 52         | 52         |
| 5,000-7,000 sf Lots                  | 0                     | 0    | 60   | 123  | 123  | 123  | 0.50                           | 0.48 | 0.48 | 0.48 | 0.48 | 0.48 | 0              | 0         | 29         | 58         | 58         | 58         |
| Condominiums/Town Homes              | 0                     | 0    | 104  | 310  | 310  | 310  | 0.40                           | 0.38 | 0.38 | 0.38 | 0.38 | 0.38 | 0              | 0         | 40         | 118        | 118        | 118        |
| Multi-Family Housing                 | 0                     | 0    | 230  | 230  | 530  | 530  | 0.16                           | 0.16 | 0.16 | 0.16 | 0.16 | 0.16 | 0              | 0         | 37         | 37         | 86         | 86         |
|                                      |                       |      |      |      |      |      | Subtotal                       |      |      |      |      |      | 0              | 109       | 266        | 314        | 314        |            |
| <b>Commercial</b>                    |                       |      |      |      |      |      |                                |      |      |      |      |      |                |           |            |            |            |            |
| Limited Commercial                   | 0                     | 0    | 0    | 0    | 12   | 12   | 2.00                           | 1.94 | 1.94 | 1.94 | 1.94 | 1.94 | 0              | 0         | 0          | 0          | 23         | 23         |
| Park Alternative                     | 0                     | 0    | 0    | 5    | 5    | 5    | 2.77                           | 2.77 | 2.77 | 2.77 | 2.77 | 2.77 | 0              | 0         | 0          | 14         | 14         | 14         |
|                                      |                       |      |      |      |      |      | Subtotal                       |      |      |      |      |      | 0              | 0         | 14         | 37         | 37         |            |
| <b>Public</b>                        |                       |      |      |      |      |      |                                |      |      |      |      |      |                |           |            |            |            |            |
| Village Park                         | 0                     | 0    | 0    | 15   | 15   | 15   | 2.77                           | 2.77 | 2.77 | 2.77 | 2.77 | 2.77 | 0              | 0         | 0          | 41         | 41         | 41         |
| Neighborhood Park                    | 0                     | 0    | 2    | 2    | 2    | 2    | 2.77                           | 2.77 | 2.77 | 2.77 | 2.77 | 2.77 | 0              | 0         | 6          | 6          | 6          | 6          |
| Open Space                           | 0                     | 85   | 85   | 85   | 85   | 85   | 0                              | 0    | 0    | 0    | 0    | 0    | 0              | 0         | 0          | 0          | 0          | 0          |
|                                      |                       |      |      |      |      |      | Subtotal                       |      |      |      |      |      | 0              | 6         | 47         | 47         | 47         |            |
| <b>Other</b>                         |                       |      |      |      |      |      |                                |      |      |      |      |      |                |           |            |            |            |            |
| Mitigation                           | 0                     | 10   | 25   | 25   | 15   | 0    | 1                              | 1    | 1    | 1    | 1    | 1    | 0              | 10        | 25         | 25         | 15         | 0          |
| Construction Water                   | 0                     | 2    | 2    | 2    | 0    | 0    | 1                              | 1    | 1    | 1    | 1    | 1    | 0              | 2         | 2          | 2          | 0          | 0          |
|                                      |                       |      |      |      |      |      | Subtotal                       |      |      |      |      |      | 12             | 27        | 27         | 15         | 0          |            |
| <b>Total Water Demand</b>            |                       |      |      |      |      |      |                                |      |      |      |      |      | <b>0</b>       | <b>12</b> | <b>142</b> | <b>354</b> | <b>413</b> | <b>398</b> |
| Non-Revenue Demand at 13%            |                       |      |      |      |      |      |                                |      |      |      |      |      | 0              | 2         | 18         | 46         | 54         | 52         |
| <b>Total Proposed Project Demand</b> |                       |      |      |      |      |      |                                |      |      |      |      |      | <b>0</b>       | <b>14</b> | <b>160</b> | <b>400</b> | <b>466</b> | <b>450</b> |

## SECTION 3 – OTHER ESTIMATED WATER DEMANDS

### 3.1 INTRODUCTION

As stated in this excerpt from Water Code Section 10910(b)(3): “[T]he water supply assessment for the project shall include a discussion with regard to whether the public water system’s total projected water supplies available...will meet the projected water demand associated with the proposed project, in addition to the public water system’s existing and planned future uses...”

This section details EID’s other “existing and planned future uses.” For purposes of this WSA, existing and planned future uses are subdivided into the following:

- ◆ **Other Currently Proposed Projects** – in addition to the Proposed Project, El Dorado County (County) is the Lead Agency (pursuant to CEQA) for four additional proposed development projects. As Lead Agency, the County has requested separate WSAs from EID for each of these other projects. Because detailed land-use information is available for three of the four projects and separate WSAs are being developed for these three in parallel to this WSA, each of these three projects have unique water demand estimates that are included in this WSA.<sup>15</sup>
- ◆ **All Other Existing and Planned Future Uses** – in addition to the Proposed Project and the Other Currently Proposed Projects, existing customers and anticipated growth in the County must be quantified. The subdivisions of this category are:
  - ◆ **Current Customers and Uses** – using 2012 as a baseline condition, this category reflects the current range of EID’s potable and recycled water customers. Because these customers and uses already exist, keeping them separate from planned future uses allows an analysis to reflect anticipated reductions in use over time as EID continues to implement its urban water conservation programs targeted at many of the existing customers.<sup>16</sup>
  - ◆ **Adjusted General Plan Update Land Use Growth** – in addition to the identified development projects currently undergoing County CEQA review, the County’s 2004 General Plan Update (GPU) anticipates continued urban growth throughout the EID service area. This growth is accounted for in the EID *Integrated Water*

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<sup>15</sup> EID understands the fourth project, San Stino, to be undergoing changes to its land-use plans at the time of drafting this WSA. Lacking the details needed to determine water demands similar to the other WSAs currently being completed, the San Stino project is reflected in the next subgroup of demands (see Section 3.3).

<sup>16</sup> New customers added to EID’s system will have lower demand factors, as discussed in Section 2, and will be less likely to implement additional conservation or see much reduction when changes are made. For instance, many existing customers may still have 3 gallon per flush toilets or even 1.6 gallon per flush toilets, which when replaced, will likely only use 1.28 gallons. New houses will be constructed, per the CAL Green Code, with 1.28 gallon per flush toilets. EID has had conservation and incentives programs for more than 20 years.

*Resources Master Plan (IWRMP)* and serves as the primary water demand driver into the future. Adjustments to anticipated GPU growth to reflect the “Other Currently Proposed Projects” and other proposed land-use changes, however, must be made. The adjustments discussed under this category include: (1) potential changes in the 2004 General Plan land use designations as identified in Facility Improvement Letters received and analyzed by EID; and (2) the removal of the Proposed Project and other proposed project uses being developed under concurrent WSAs.

- ◆ **Other Authorized Uses** – EID does not anticipate increases above 2012 levels in other authorized potable water uses such as fire flows, meter testing, water quality flushing, and ditch system operations. Demands for this category of water use is removed from the general plan growth and included separately.
- ◆ **Non-Revenue Water** – As discussed in Section 2.7.1, an additional demand is seen by EID to treat and deliver water to all customers. Referred to as non-revenue water, this water demand represents a 13 percent increase added to estimated customer demands. This value represents a long-term average experienced by EID.

### **3.2 OTHER CURRENTLY PROPOSED PROJECTS**

As mentioned in the previous section, El Dorado County is the Lead CEQA Agency for four additional proposed development projects and has requested EID to prepare WSA’s for each development concurrent with this Proposed Project WSA. EID is currently drafting three of these four WSAs.<sup>17</sup> The estimate of water demand for each WSA follows the same methods used in Section 2 of this WSA, with specific unit demand factors applied to each unique land use element. The other projects are:

- ◆ The Village of Marble Valley Specific Plan – located southeast of the Proposed Project, this development features many additional water use elements such as vineyards, schools, parks, a large lake, and a diverse range of housing types and lot sizes.
- ◆ Lime Rock Valley Specific Plan – located adjacent to the Village of Marble Valley, this development is a planned residential community with a variety of lot sizes and housing types.
- ◆ Dixon Ranch Residential Project – located northeast of the Proposed Project, this development is a planned residential community with a range of lot sizes and housing types, including a number of “age-restricted” units, accompanied by a community club house, parks, ponds, and trails.

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<sup>17</sup> EID understands that the San Stino development project is undergoing changes to the land-use plans previously submitted to the County. Therefore, EID has not begun the WSA for that project.

Based on the detailed analysis completed in the other WSAs, these “Other Currently Proposed Projects” represent approximately 2,900 acre-feet per year of new demand by 2035. **Table 3-1**, presented later in this section, summarizes the estimated water demands as determined and detailed in the concurrent WSAs for each unique project. The values shown are the estimated customer and use demands and do not include the additional water associated with non-revenue percentages attributable to the treatment and distribution for each project (see Section 3.5).

### **3.3 ALL OTHER EXISTING AND PLANNED FUTURE USES**

In simple terms, this category of use would typically reflect all the other water demands anticipated by EID that are in addition to the Proposed Project. However, because of the unique circumstance that other WSAs are concurrently being drafted by EID, this category must be adjusted to remove those other well-defined water demands. Furthermore, because other potential changes to the 2004 GPU have been brought to EID’s attention, and EID anticipates changes to current customer uses, a more detailed assessment of future demands is warranted. This subsection describes:

- ◆ Current Customers and Uses
- ◆ Adjusted GPU Land Use Growth
- ◆ Other Authorized Uses

#### **3.3.1 Current Customers and Uses**

Current customers and uses in the contiguous EID service area provide a baseline from which to assess additional demand from the Proposed Project and other potential planned uses. For purposes of the WSA, the deliveries to current customers in 2012 were used to define this baseline. Based on the 2012 EID *Water Diversion Report*, EID diverted 36,580 acre-feet into its potable water system. In addition to the potable water, EID served 2,404 acre-feet of recycled water to meet customer demands.<sup>18</sup> Combined, the current water demand is represented as 38,984 acre-feet. This value includes the non-revenue water (see Section 2.7.1), including system losses, necessary to deliver these supplies from their respective treatment plants to the customer meter. This value also includes 1,269 acre-feet sold to the City of Placerville.<sup>19</sup>

Since the WSA uses 2012 as a baseline, the “current” demand varies from that used in the recently adopted IWRMP, which used the year 2008 for its baseline.<sup>20</sup> Given on-going conservation efforts, adoption of new rate structures, and other drivers, EID has seen an overall decrease in the annual customer use since the IWRMP selected its baseline. Therefore the 2012

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<sup>18</sup> See EID 2013 Water Resources and Reliability Report (Table 14)

<sup>19</sup> See EID Consumption Report: Reporting Year 2012 (Table on p. 7)

<sup>20</sup> The IWRMP, adopted by the EID Board in March 2013, began several years ago and at the time used 2008 as a baseline. Since that time, EID’s annual diversions have dropped from a high in 2008 of about 45,000 acre-feet to 35,678, 33,453, and 36,580 in 2010, 2011, and 2012, respectively. Combined with recycled water deliveries, the 2012 demand is lower than that used for the 2013 IWRMP, but greater than 2010 and 2011.

baseline used for this WSA is more representative of the baseline use expected into the future from these existing customers and uses.

A slight adjustment to this baseline is necessary, however, to project it into the future. Although this demand will remain relatively constant since it does not add any new uses (additional uses are discussed in the next subsections), a slight decrease is assumed that reflects on-going implementation of conservation and instillation of new water-using fixtures by existing customers. EID's continued leadership in conservation will enable existing customers to retrofit toilets, receive appliance rebates for new household items such as dishwashers, water heaters and clothes washers, and implement irrigation efficiency improvements through various incentives. Additional reductions in existing customer demands will also occur simply as a result of the natural replacement of old fixtures and appliances with lower water-use devices. For purposes of the WSA, EID estimates the reduction in current customer demand will be approximately 2% by 2020 and an additional 1% by 2035. This is consistent with EID's expectations necessary to meet its per-capita water use targets as detailed in the 2010 Urban Water Management Plan.<sup>21</sup>

### **3.3.2 Adjusted GPU Land Use Growth**

In the 2004 GPU, the County made growth projections using land-use zoning throughout the County. Within the contiguous EID water service area, the GPU land-use zoning correlates to EID defined unit water demand factors. During preparation of the recently adopted 2013 IWRMP, EID used GIS-based land-use designations, combined with the water demand factors, to develop estimated growth in water demand. Absent any changes to the 2004 GPU land-use designations, the 2013 IWRMP demand projections would provide a valid representation of future water needs. However, because several proposed changes to the GPU land-use designations have been submitted – both through the County's formal process, such as is the situation with the Proposed Project and Other Planned Projects, and through an EID process explained below – the 2013 IWRMP demand projections require refinement. The steps to adjust these demands included:

- ◆ Removal of Proposed Project and Other Planned Projects water demands
- ◆ Modifying land-use zoning based on Facility Improvement Letters
- ◆ Determining Growth to Year 2035

Once these steps were completed, the analysis reassessed the water demand using the water demand factors applied in the 2013 IWRMP.

#### *Step 1: Removal of Proposed Project and Other Planned Project Water Demands*

The first step in adjusting the water demands was to remove the detailed water demands estimated in this WSA for the Proposed Project and for the Other Planned Projects (see

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<sup>21</sup> See Section 3 of the 2010 UWMP available here:  
<http://www.eid.org/modules/showdocument.aspx?documentid=338>

Section 2 and Section 3.2). This step involved removing the specific acreage and water demand factors from the 2013 IWRMP analysis. The 2004 GPU included land-use zoning for the lands underlying the Proposed Project as well as the Other Planned Projects. In the 2013 IWRMP, water demands were estimated using the existing zoning. Removing these land uses eliminates the potential to double-count the associated acreage when assessing the remaining GPU expected growth.

#### *Step 2: Modifying Land-use Zoning based on FILs*

When investigating water service from EID for development projects (e.g. lot splits, land use changes, and new service to existing parcels), existing landowners submit a Facilities Improvement Letter (FIL). This document allows EID to assess whether infrastructure or supplies are available to serve the proposed project. In some instances, the FILs include proposed land-use zoning changes not previously incorporated into EID water demand projections. By using GIS to map the locations of the FILs requesting a change in land-use zoning, EID was able to identify where changes to the 2013 IWRMP demand estimates would occur. About 25 specific FILs were identified as having land-use designation changes. These identified parcels were removed from the prior analysis to eliminate potential double counting of demands.

In a separate analysis, the water demand for this subset of parcels was recalculated using the appropriate water demand factor for the new proposed land-use classification (e.g. water needs for these parcels may have previously been calculated based on very-low density housing, but is requesting a change to higher density housing). Through the analysis, an increased demand of approximately 3,000 acre-feet over the 2013 IWRMP projections was identified.

#### *Step 3: Determining Growth to 2035*

The GPU identifies anticipated build-out conditions for the County and, as a subset, for the EID contiguous water service area. Since this WSA assesses water demands in 5-year increments only to 2035 – well short of the anticipated timing of the County’s build-out – the amount of build-out growth occurring by 2035 must be determined. This was done for both the parcels identified with new land-use zoning through the FIL analysis, and for the remaining parcels with original GPU land-use designations.

Because there is little detail about planned development rates for the FIL-related parcels, this WSA assumed that these parcels would have full water demand usage by 2035.<sup>22</sup> This is a conservative estimate, since some of these lands may not develop by 2035 or may never

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<sup>22</sup> This assumption also considers that a landowner would likely only submit a FIL to EID if they are seriously contemplating the development activity. Thus, there is a higher likelihood that these parcels will develop at a faster rate than other generally anticipated growth for the remaining parcels in the GPU.

develop. Thus, the estimated increase in demand of approximately 3,000 acre-feet was assumed to occur by 2035 with the 2013 IWRMP growth rate applied.

For the remaining parcels, growth rates used to determine the degree of development were based on EID's 2013 IWRMP. In the 2013 IWRMP, growth rates for the El Dorado Hills, and Western/Eastern water service areas were identified for specific year-ranges.<sup>23</sup> This WSA uses those growth rates for the remaining parcels. Using the 2013 IWRMP growth rates, the analysis determined build-out for the El Dorado and Western/Eastern service areas occurs after 2035.

During this adjustment, special attention was provided to the City of Placerville. The City purchases potable water from EID for distribution to its residents. The 2013 IWRMP projected future water demands for the City based on the City's existing General Plan. This WSA assumes the same rate of growth and build-out demand as the 2013 IWRMP for the City.

Upon completion of these steps, the adjusted demand for the GPU land uses was determined. **Table 3-1** summarizes the anticipated increase in water demand during each 5-year increment as a result of these adjustments to the GPU land-uses.

### 3.3.3 Other Authorized Uses

In addition to the sale of water to metered customers, EID has a set of water demands it refers to as "Other Authorized Uses." This designation is for the following existing uses:

- ◆ Knolls Reservoir Assessment District
- ◆ Private Fire Services
- ◆ Temporary Water Use Permit
- ◆ Bulk Water Stations - Permanent
- ◆ Bulk Water Stations - Temporary
- ◆ Lift Stations
- ◆ Collection System Flushing
- ◆ Spills, Overflows, and Flushing
- ◆ Clear Creek Aesthetics Flow Maintenance District

Of these, the Clear Creek aesthetic flows comprise over 80 percent of the annual authorized uses. Lift stations and temporary use permits comprise another 10 percent. The current demand of approximately 2,200 acre-feet is already reflected in the "Current Customers and Uses." EID anticipates no growth in these authorized water uses, with the total demand to remain constant at 2,200 acre-feet through 2035.

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<sup>23</sup> EID Integrated Water Resources Master Plan, adopted March 2013 (Table 9-2).



### 3.4 NON-REVENUE WATER DEMANDS

The subtotal values in **Table 3-1** represent the demand for water at the customer's meter for each category. To fully represent the demand placed on EID's water resources, non-revenue water also needs to be included. Non-revenue water represents all of the water necessary to deliver to the meter and reflects distribution system leaks, water demands from potentially un-metered uses of fire protection, fire hydrant flushing, and unauthorized connections, and inescapable inaccuracies in meter readings.<sup>24</sup> In most instances, the predominant source of non-revenue water is from system losses – the loss from fittings and connections from the District's water sources through treatment plants, tanks, pumping plants, major delivery system back-bone pipelines, and community distribution systems.

Although the District has an established program for identifying and accounting for most unbilled and other system losses, there are still pipeline leaks, unmetered uses, unauthorized connections, meter inaccuracies, and other losses that are difficult to specifically quantify. Consistent with the District's methodology for calculating future water meter availability, as defined in the *2012 Water Resources and Service Reliability Report*, non-revenue water is projected at a fixed rate of 13 percent.

As shown in **Table 3-1**, non-revenue demand for Existing and Planned Future Uses is estimated to be about 7,700 acre-feet per year by 2035.

### 3.5 ESTIMATED EXISTING AND PLANNED FUTURE USES

Combining the estimated water demand for Other Currently Planned Projects (see Section 3.2 with the All Other Existing and Planned Future Uses demand (Current Customers and Uses plus the Adjusted GPU Land Use values), the total estimated demand during each 5-year increment to 2035 is derived (see subtotal water demand in **Table 3-1**).

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<sup>24</sup> See footnote 14

**Table 3-1 – All Other Existing and Planned Future Uses**

| Category                                | Estimated Demand (af/yr) |               |               |               |               |               |
|-----------------------------------------|--------------------------|---------------|---------------|---------------|---------------|---------------|
|                                         | Current                  | 2015          | 2020          | 2025          | 2030          | 2035          |
| Other Currently Proposed Projects       | 0                        | 275           | 1,193         | 1,836         | 2,505         | 2,861         |
| Current Customers and Uses <sup>1</sup> | 38,984                   | 34,154        | 33,809        | 33,694        | 33,579        | 33,464        |
| Adjusted GPU Land Use <sup>2</sup>      | 0                        | 514           | 2,853         | 7,975         | 14,718        | 22,830        |
| <b>Subtotal Water Demand</b>            | <b>38,984</b>            | <b>34,944</b> | <b>37,855</b> | <b>43,505</b> | <b>50,803</b> | <b>59,156</b> |
|                                         | <b>Current</b>           | <b>2015</b>   | <b>2020</b>   | <b>2025</b>   | <b>2030</b>   | <b>2035</b>   |
| Non-Revenue Water at 13%                | --                       | 4,543         | 4,921         | 5,656         | 6,604         | 7,690         |
| <b>Total Water Demand</b>               | <b>38,984</b>            | <b>39,486</b> | <b>42,777</b> | <b>49,161</b> | <b>57,407</b> | <b>66,845</b> |

1. The "Current Customers and Uses" demand value includes the "Other Authorized Uses." The Value is greater under the "Current" condition because "Non-Revenue Water" is included in the current year. All other years will have "non-revenue water" added on a separate line. A 3% conservation decrease occurs by 2035.

2. "Adjusted GPU Land Use" reflects changes to the 2004 GPU as determined by FILs submitted to EID. This value also does NOT include the other proposed projects currently undergoing County CEQA review.

### 3.6 TOTAL ESTIMATED DEMAND

The other existing and planned future water demands described in this section represent the total demands anticipated *in addition to* the water demands of the Proposed Project. Combining the estimated Proposed Project water demands of 450 acre-feet annually (see **Table 2-3**) with the estimated Existing and Planned Future water demands of approximately 66,850 acre-feet annually (see **Table 3-1**), a total estimated demand for EID water supplies by 2035 is determined. Estimated existing and planned future water demands, inclusive of non-revenue water needs, for each 5-year increment to 2035 are presented in **Table 3-2**. The estimated demand for EID Water supplies is 67,295 acre-feet annually.

**Table 3-2 – Total Estimated Water Demands**

| Category                         | Estimated Demand (af/yr) |               |               |               |               |               |
|----------------------------------|--------------------------|---------------|---------------|---------------|---------------|---------------|
|                                  | Current                  | 2015          | 2020          | 2025          | 2030          | 2035          |
| Proposed Project                 | 0                        | 14            | 160           | 400           | 466           | 450           |
| Existing and Planned Future Uses | 38,984                   | 39,486        | 42,777        | 49,161        | 57,407        | 66,845        |
| <b>Total Water Demand</b>        | <b>38,984</b>            | <b>39,500</b> | <b>42,937</b> | <b>49,560</b> | <b>57,874</b> | <b>67,295</b> |

Of note is that the estimated water demand for 2035 presented in **Table 3-2** fits within the range of total demands presented in Table 9-1 of the 2013 IWRMP (estimated to be between 61,262 acre-feet and 77,315 acre-feet). The primary differences is that the 2013 IWRMP used 2008 as a baseline demand, which is substantially higher than EID has seen in the last several years. This WSA uses 2012 as a baseline. The 2008 value was approximately 45,000 acre-feet, while the 2012 value is 38,984 – or about 39,000 acre-feet. This represents a difference of about 6,000

acre-feet. Starting from a different baseline quantity and year, and then applying the 2013 IWRMP growth rates, results in a different estimated total demand when reaching 2035.

## SECTION 4 – WATER SUPPLY CHARACTERIZATION

### 4.1 INTRODUCTION

This section explains the intended water supply that EID will use to serve the Proposed Project.<sup>25</sup> EID will meet the Proposed Project’s water demands by utilizing water assets derived from its existing sources as well as through future asset acquisition efforts with El Dorado County Water Agency. This section details the Proposed Project’s available water supplies and entitlements as well as its planned water supplies and entitlements in both normal water years and dry water years. The Proposed Project exists completely in El Dorado Irrigation District’s contiguous water service area (see **Figure 4-1**) and may be served with both treated water and recycled water.<sup>26</sup>

El Dorado Irrigation District maintains two primary interconnected water systems in its contiguous service area: the El Dorado Hills system and the Western/Eastern system, along with a separate recycled water system. The El Dorado Hills water system obtains its primary supplies under rights and entitlements from Folsom Reservoir. The Western/Eastern system derives its supplies from sources under rights and entitlements emanating from further up the American River watershed and the Cosumnes River watershed. The recycled water system serves treated wastewater from the El Dorado Hills wastewater treatment plant and the Deer Creek wastewater treatment plant.

The water assets can be further categorized by the service area they primarily serve and the treatment plant they flow through. Water derived from Folsom Reservoir is delivered to the El Dorado Hills water treatment plant and serves the El Dorado Hills area. Water derived from upstream American River watershed diversions and storage reservoirs generally use the Reservoir 1 Water Treatment Plant while the Cosumnes River diversions use Reservoir A Water Treatment Plant to serve the Western/Eastern area. Water assets from these upstream diversions can be delivered by gravity feed to the El Dorado Hills area, but assets from Folsom Reservoir are not delivered outside the El Dorado Hills area due to infrastructure limitations. The following subsections describe these water supplies and delivery mechanics in more detail.

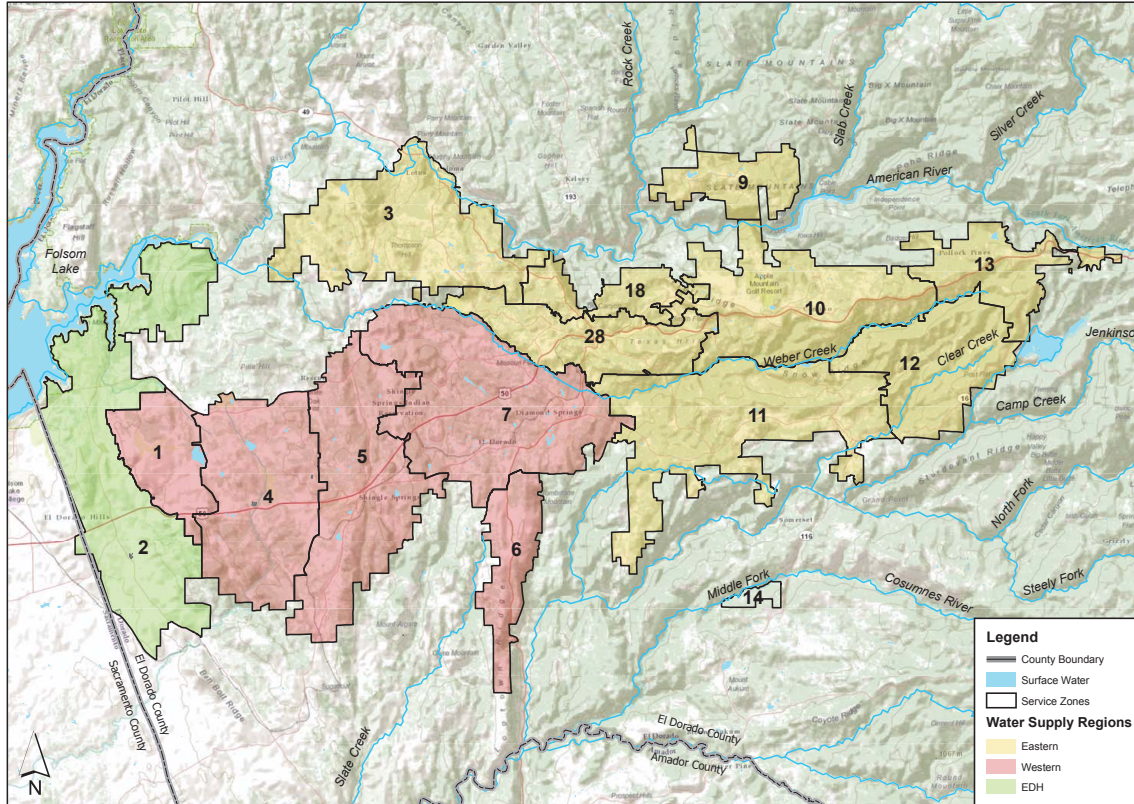
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<sup>25</sup> CWC § 10910(d)(1) requires that “The assessment... include an identification of any existing water supply entitlements, water rights, or water service contracts relevant to the identified water supply for the proposed project, and a description of the quantities of water received in prior years by the public water system...under existing water supply entitlements, water rights, or water service contracts. (2) An identification of existing water supply entitlements, water rights, or water service contracts held by the public water system...shall be demonstrated by providing information related to all of the following: (A) Written contracts or other proof of entitlement to an identified water supply. (B) Copies of a capital outlay program for financing the delivery of a water supply that has been adopted by the public water system. (C) Federal, state, and local permits for construction of necessary infrastructure associated with delivering the water supply. (D) Any necessary regulatory approvals that are required in order to be able to convey or deliver the water supply.”

<sup>26</sup> EID also has surface water assets that it serves to two non-contiguous areas as well as raw water assets that are used for agricultural purposes. These water assets are irrelevant to the Proposed Project contemplated in this Water Supply Assessment and are, therefore, not analyzed.

**Figure 4-1 – El Dorado Irrigation District Service Area**  
 (from Figure 8-7, Integrated Water Resources Master Plan, EID, March 2013)

4.2



## TREATED WATER SUPPLIES

EID’s treated water supplies identified for the Proposed Project are derived from a number of water rights and entitlements as detailed in **Table 4-1**. The maximum available water assets column in **Table 4-1** does not account for other hydrological, technical, regulatory, and contractual limitations that apply to the water assets for normal year and dry year deliveries. These issues are addressed in the other two columns in the table. EID’s water assets available for the Proposed Project include water rights and entitlements that EID currently has in its possession and planned water rights and entitlements that it will control in the future.

### 4.2.1 Water Rights and Entitlements Description

Generally, EID’s water assets are derived from pre-1914 appropriative water rights, licensed and permitted appropriative water rights, Central Valley Project (CVP) contracts, Warren Act contracts (that allow non-federal water assets to be wheeled through the federal storage and conveyance facilities), and recycled water generated from the effluent treated at the District’s two wastewater treatment plants. The District’s counsel has recently confirmed all of these water rights and entitlements. Pertinent information regarding these water assets is included in **Appendix A** of this document as required by Water Code section 10910(d).

Water for the Proposed Project will be derived from both Folsom Reservoir and upstream American River and Cosumnes River diversions. As shown in **Table 4-1**, the primary water assets for diversion at Folsom Reservoir are: CVP Contract 14-06-200-1375A-LTR1, and License 2184 and several pre-1914 water rights incorporated into Warren Act contract 06-WC-20-3315. EID is seeking to finalize its Warren Act contract for diversions of Permit 21112 at Folsom Reservoir. EID also has additional water assets under the El Dorado – SMUD Cooperation Agreement and a Central Valley Project water entitlement derived from El Dorado County Water Agency’s Fazio water supply. These water assets will be described in **Section 4.2.2**.

**Table 4-1 – Water Rights, Entitlements, and Supply Availability**

| Water Right or Entitlement                                                                                                               | Maximum Water Assets Available (Ac-ft) | Normal Year Planned Supply Availability (Ac-ft) | Dry-Year Planned Supply Availability (Ac-ft) |
|------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------|-------------------------------------------------|----------------------------------------------|
| License 2184 and pre-1914 ditch rights including Warren Act Contract 06-WC-20-3315                                                       | 4,560                                  | 4,560                                           | 3,000                                        |
| Licenses 11835 and 11836                                                                                                                 | 33,400                                 | 23,000                                          | 20,920 <sup>[A]</sup>                        |
| CVP Contract 14-06-200-1375A-LTR1                                                                                                        | 7,550                                  | 7,550                                           | 5,660                                        |
| Pre-1914 American River diversion and storage rights                                                                                     | 15,080                                 | 15,080                                          | 15,080                                       |
| Permit 21112                                                                                                                             | 17,000                                 | 17,000                                          | 17,000                                       |
| <b>Subtotal Existing</b>                                                                                                                 | <b>77,590</b>                          | <b>67,190</b>                                   | <b>61,660</b>                                |
| Central Valley Project Fazio water entitlement (PL 101-514 (1990) Fazio) <sup>[D]</sup>                                                  | 7,500                                  | 7,500                                           | 5,625                                        |
| Applications 5645X12, 5644X02 and partial assignment of Applications 5645, 5644 with El Dorado-SMUD Cooperation Agreement <sup>[E]</sup> | 40,000 <sup>[B]</sup>                  | 30,000                                          | 5,000 <sup>[C]</sup>                         |
| <b>Subtotal Planned</b>                                                                                                                  | <b>47,500</b>                          | <b>37,500</b>                                   | <b>10,625</b>                                |
| Recycled Water                                                                                                                           | 5,600                                  | 5,600                                           | 5,600                                        |
| <b>Total</b>                                                                                                                             | <b>130,690</b>                         | <b>110,290</b>                                  | <b>77,885</b>                                |

<sup>[A]</sup> This is the modeled safe-yield of this water right during a single dry-year. For planning purposes, the second and third dry years of a three-year dry period are assumed to be 17,000 acre-feet, and 15,500 acre-feet, respectively

<sup>[B]</sup> Section 5.1.1 of the El-Dorado SMUD Cooperation Agreement indicates that 40,000 acre-feet of SMUD water will be available after 2025. For conservative Normal Year planning purposes, the District uses 30,000 acre-feet of available supply.

<sup>[C]</sup> Available supply is 15,000 acre-feet in a single dry year but in preparing for multiple dry years EID anticipates using only 5,000 acre-feet per year for a three-year period.

<sup>[D]</sup> Available starting in 2015

<sup>[E]</sup> Available starting in 2025

#### *License 2184 and Pre-1914 Water Rights*

Water rights associated with Weber Dam, Weber Creek (Farmer’s Free Ditch), Slab Creek (Summerfield Ditch), and Hangtown Creek (Gold Hill Ditch) are available to be diverted at Folsom Reservoir under a long-term Warren Act Contract, with approximately 4,560 acre-feet available each year from these sources. A Warren Act Contract allows the use of federal facilities to take non-CVP water such as these supplies. The 40-year contract commenced on

March 1, 2011 and has a maximum net contract amount of 4,560 acre-feet per year. The contract total also assumes a 15% conveyance loss between the former points of diversion and Folsom Reservoir, which can be adjusted at a later date by mutual agreement without amending the contract. The annual water diversion season is limited to April through November 15 and the water must be used for municipal and industrial purposes in the El Dorado Hills and Cameron Park areas.

#### *Licenses 11835 and 11836*

Licenses 11835 and 11836 allow for 33,400 acre-feet of diversion in EID's upstream system in the Cosumnes River watershed. These diversions are stored in Jenkinson Lake, the largest storage reservoir in EID, formed by two earth and rock dams across Sly Park Creek near Pollock Pines with a maximum capacity of 41,033 acre-feet. The dam was constructed as a portion of the United States Bureau of Reclamation (USBR) CVP in 1955. With the transfer of ownership from the USBR of the Sly Park dam and associated lands and facilities in 2003, EID not only operates and maintains the Jenkinson Lake and Sly Park Dam facilities, including recreational aspects, but also holds the water rights. The average annual use from this facility is approximately 23,000 acre-feet, though EID's annual water right is for 33,400 acre-feet of total beneficial use. This water supply is used entirely within EID's contiguous service area. Under average flow conditions, Jenkinson Lake is operated to maintain 14,000 to 18,000 acre-feet of carryover storage each year. The outlet works at Sly Park Dam have a maximum capacity of 125 cfs. Water is released to the Reservoir A Water Treatment Plant for subsequent treatment, transmission, and distribution.

Jenkinson Lake contributes approximately 20,920 acre-feet per year to EID's system firm yield. Over the past five years, EID's annual diversions from Jenkinson Lake have averaged approximately 22,600 acre-feet per year. EID's maximum and minimum diversions from this particular water source during this five-year period were 25,745 and 20,800 acre-feet per year, respectively.

#### *USBR CVP Contract 14-06-200-1375A-LTR1*

Surface water from Folsom Reservoir is provided to the El Dorado Hills area. By contract with the USBR for Folsom Reservoir water, EID is entitled to 7,550 acre-feet per year. The contract includes provisions for use in a particular area that generally encompasses the El Dorado Hills and Cameron Park areas. Folsom Reservoir is operated by the USBR as part of the CVP, a multipurpose project that provides flood control, hydroelectricity, drinking water, and water for irrigation.

The El Dorado Hills County Water District entered into a USBR Contract in 1964 for water supply from Folsom Reservoir. The contract had a not-to-exceed limit of 37,600 acre-feet per year. When EID annexed the El Dorado Hills County Water District in 1973, the contract was assigned to EID, and subsequently, in 1979, an amendatory contract replaced the original 1964

contract and reduced the maximum annual supply quantity of Folsom Reservoir water to 6,500 acre-feet per year. In 1983, the USBR increased the maximum annual supply quantity from 6,500 to 7,500 acre-feet per year. EID also annexed and succeeded to a USBR Contract for 50 acre-feet per year to supply the Lakehills area in El Dorado Hills. In 2006, these two contracts were consolidated into a single 40-year USBR Contract with a maximum quantity of 7,550 acre-feet per year.

#### *Pre-1914 South Fork American River and Project 184*

EID acquired Project 184 from Pacific Gas and Electric (PG&E) in 1999. Project 184 includes reservoirs and associated dams, 22 miles of canals, a 21 Mw powerhouse, and other ancillary facilities. Prior to the transfer of ownership and water rights, EID held a contract to purchase water from PG&E and its predecessor, Western States Gas and Electric Co. The original water rights claims date back to 1856, with additional claims being filed in the 1860s and 1870s. The water rights for diversions from Echo Lake were established in 1880 in a California Supreme Court decision. Then, in 1918, the California Railroad Commission (predecessor to the California Public Utilities Commission) recognized the use of water from the El Dorado Canal for irrigation and domestic purposes.

The sources of this water supply include natural flows in the South Fork American River and its tributaries, and stored water in Silver, Aloha, Echo, and Caples Lakes. The supply is diverted from the South Fork American River at Kyburz and is conveyed via the El Dorado Canal to the El Dorado Forebay. Some additional water is obtained by diversions into the El Dorado Canal from streams tributary to the South Fork American River. EID takes consumptive use of the water supply at the Main Ditch Intake, located at the El Dorado Forebay. This particular supply contributes 15,080 acre-feet per year to EID's system firm yield.

Water diversions of up to 156 cfs can be made from the South Fork American River at the diversion dam. In addition to these direct diversion rights, EID also has pre-1914 diversion and storage rights associated with portions of the waters stored in Silver Lake, Caples Lake, and Lake Aloha and all of the waters stored in Echo Lake.

El Dorado Forebay is filled by the surface water supply from the Project 184 facilities upstream in the South Fork American River basin and at Echo Lake. EID has a consumptive water entitlement of 15,080 acre-feet per year delivery at the Forebay. The entitlement is a pre-1914 water right, and diversions are made in compliance with the 40-year Federal Energy Regulatory Commission Project 184 operating license issued to EID in October 2006. Because the full entitlement can be provided in all years including the most severe historic single dry year of 1977, this source of water is considered assured, and not subject to shortage from hydrologic droughts.



### *Permit 21112 and Warren Act Contract*

The State Water Resources Control Board (SWRCB) issued EID a water right permit in 2001 for an additional 17,000 acre-feet per year of water supply associated with Project 184 facilities and power operations to be taken at Folsom Reservoir. This water supply was authorized under Permit 21112 for diversion and consumptive use anywhere within EID's contiguous service area. There are no cutback provisions on this supply.

The El Dorado County Water Agency (EDCWA) and EID applied to the SWRCB to obtain water rights for consumptive use of waters previously stored and released for power generation from Caples, Silver, and Aloha Lakes, as well as certain direct diversions from the South Fork American River, all of which have been used by Project 184 for hydroelectric power generation or instream flows. The EDCWA later assigned all of its rights under this application to EID. The SWRCB granted the right to appropriate 17,000 acre-feet per year of water. Permit 21112 allows EID to make direct diversions from the South Fork American River at Folsom Reservoir; to store in Caples, Silver, and Aloha Lakes; and to re-divert the water released from storage. The sole approved point of take for consumptive purposes is Folsom Reservoir.

A diversion from Folsom Reservoir requires acquiescence from the USBR and issuance of a Warren Act Contract. EID has diverted water under this right under a temporary urgency basis and the Warren Act Contract is pending.

### *Recycled Water Supplies*

EID produces recycled water at both the El Dorado Hills and Deer Creek wastewater treatment plants which is then used by EID's customers for irrigation of residential landscape and commercial landscape. The availability of recycled water is currently limited to the El Dorado Hills and Cameron Park areas. EID anticipates a 2035 recycled water supply totaling 5,600 acre-feet per year (see Section 4.3 for further details).

## **4.2.2 Planned Water Supplies**

EID has plans to acquire and use two additional water supplies from EDCWA for use within its service area to make available for the Proposed Project – water under the El Dorado-SMUD Cooperation Agreement and water under EDCWA's Fazio CVP supply. This section describes these supplies.

### *El Dorado-SMUD Cooperation Agreement*

As shown in **Table 4-1**, the additional supplies include a grouping of water right applications and assignment of existing water right applications totaling approximately 40,000 acre-feet of water. This supply is being developed by the El Dorado Water and Power Authority (EDWPA). EDWPA is a Joint Powers Authority consisting of El Dorado County, El Dorado County Water Agency and El Dorado Irrigation District (collectively, El Dorado Parties). EDWPA was formed to pursue additional water supplies for the western slope of El Dorado County as determined by

the El Dorado County General Plan. This need is identified in the El Dorado County Water Agency Water Resources Development and Management Plan (Water Plan).<sup>27</sup> The Water Plan is designed to coordinate water resource planning activities within El Dorado County and identifies water supply needs for the western slope of El Dorado County of approximately 34,000 acre-feet per year at the 2025 demand level.

In 2005, the El Dorado Parties signed the “El Dorado – SMUD Cooperation Agreement” (included within **Appendix A**), which would help meet the Water Plan’s identified water supply needs. This Agreement requires SMUD to make annual deliveries of up to 30,000 acre-feet of water through 2025 and 40,000 acre-feet thereafter from SMUD’s Upper American River Project (UARP) to the El Dorado Parties. In 2008, EDWPA petitioned the SWRCB for partial assignment of two applications for diversion and storage to obtain water supplies necessary to trigger SMUD’s obligations. A Draft Environmental Impact Report has been prepared in support of the water rights application and was circulated in July 2010. EDWPA is currently in the protest settlement phase and the CEQA process is anticipated to be completed in 2014 with award of water rights shortly thereafter.

The El Dorado-SMUD Cooperation Agreement also obliges SMUD to provide carryover storage and delivery to EID of up to 15,000 acre-feet of drought protection water supplies to be obtained by EDWPA. Based on demand projections, EID anticipates that only 30,000 acre-feet of the 40,000 acre-feet identified in the water right applications and the El Dorado – SMUD Cooperative Agreement will be available to EID in normal years. Moreover, EID has planned that a mere 5,000 acre-feet of the water supply will be available for EID’s uses in each dry year. This number is derived from Appendix H of the El Dorado – SMUD Cooperation Agreement describing deliveries available from carryover storage. Both of these conservative assumptions are shown in **Table 4-1**. EID has planned this supply to be available starting in 2025.

#### *Fazio CVP Supply*

EID is also in the final stages of securing 7,500 acre-feet of CVP water supplies in conjunction with EDCWA. In 1990, Congress directed the Secretary of the Interior, through the USBR, to enter into a new CVP Municipal and Industrial (M&I) water service contract with EDCWA for up to 15,000 acre-feet of water annually (Section 206 of P.L. 101-514). The CVP water service contract requires requisite compliance by EDCWA and the USBR with CEQA, NEPA, and ESA statutes.

In 2009, a draft EIS/EIR was released for public review and comment for the CVP M&I water rights contract. In 2010, USBR advised EDCWA that it would take another 5 years before the CVP-Operations Criteria and Plan (OCAP) related litigation would allow the EIS to move forward. As a result, EDCWA made the decision to detach the EIR from the EIS – essentially separating the CEQA and NEPA processes. EDCWA certified the Final EIR and approved the

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<sup>27</sup> [http://www.edcgov.us/water/final\\_water\\_resources\\_plan.html](http://www.edcgov.us/water/final_water_resources_plan.html)

project in January 2011. EDCWA then prepared and submitted to USBR a draft Biological Assessment (BA) in September 2011 and a draft Final EIS in October 2011. USBR submitted the draft Final EIS to NOAA Fisheries in December 2011. Final EIS completion and contract execution is pending completion of ESA consultation with NOAA Fisheries.

The CVP contract seeks to acquire 15,000 acre-feet of CVP project water, of which at least 7,500 acre-feet would be made available to EID by subcontracts with EDCWA.<sup>28</sup> Diversions by EID would occur at its existing intake in Folsom Reservoir, conveyed to the El Dorado Hills Water Treatment Plant, and delivered to a specific place of use location in El Dorado Hills and Cameron Park areas as shown in Figure ES-2 of EDCWA's EIR.

The contract negotiations and environmental compliance efforts are ongoing. These actions allow EID to use this water supply in this WSA as a planned supply that will be available to EID in the future to serve the Proposed Project. The approval of the contract terms as well as finalization of the environmental documents will allow EID to apply the water supplies under this contract entitlement to municipal and industrial beneficial uses. EID has planned this water supply to be available starting in 2015.

#### **4.2.3 Normal Year Water Supply Availability**

As shown in **Table 4-1**, EID's total water entitlements under its existing and planned supplies does not equate to the amount of water available in normal years in the future. The normal year water supplies will be described in this section.

Excluding recycled supplies, EID's secured water rights and entitlements available for the Proposed Project total 67,190 acre-feet. As shown in the sufficiency analysis in Section 5, this amount is insufficient to serve EID's future demand incorporating the Proposed Project and all planned future projects. Accordingly, this section assesses both EID's secured supplies and additional planned supplies. EID's water supplies associated with the entire secured and planned water assets totals 110,290 acre-feet per year.

The 67,190 acre-feet of secured supplies include appropriative water right license 2184 and pre-1914 appropriative water rights associated with Slab Creek, Hangtown Creek and Weber Creek. As described above, these rights are collectively combined for conveyance purposes in a Warren Act Contract, No. 06-WC-20-3315, that allows for storage in and diversion from Folsom Reservoir. The total volume is 4,560, net of a negotiated 15% conveyance loss under the terms of the Warren Act contract. For purposes of serving the Proposed Project, EID assumes full diversion at 4,560 in normal years under these water assets.

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<sup>28</sup> Central Valley Project Water Supply Contracts Under Public Law 101-514 (Section 206): Proposed Contract Between the U.S. Bureau of Reclamation and the El Dorado County Water Agency, and Proposed Subcontracts Between the El Dorado County Water Agency and the El Dorado Irrigation District, and Between the El Dorado County Water Agency and the Georgetown Divide Public Utility District Final Environmental Impact Report at ES-1, January 2011.

Appropriative water right licenses 11835 and 11836 are also secured supplies. These supplies can be diverted from several creeks in the Cosumnes River watershed (Camp, Hazel, and Sly Park) and are typically stored in Jenkinson Lake. The maximum rate of diversion is 500 cfs for a total possible diversion volume of 33,400. However, due to limitations in storage availability in Jenkinson Lake assessed through OASIS hydrologic modeling, the maximum available normal year supply for the Proposed Project is 23,000 acre-feet.<sup>29</sup> Although EID has diverted as much as 25,745 acre-feet from this reservoir, EID does not anticipate using more than 23,000 acre-feet under this right for its normal year diversions in the future.

Central Valley Project Contract 14-06-200-1375A-LTR1 is a secured supply available for immediate use for the Proposed Project. This CVP contract entitlement requires the USBR to deliver up to 7,550 acre-feet of water from its SWRCB water right permits on the American River to EID.

As described in Section 4.2.1, EID also has a number of pre-1914 appropriative water rights on the American River with storage components in Silver Lake, Lake Aloha, Caples Lake, and Echo Lake. For purposes of this document, these are collectively called the pre-1914 American River water rights.<sup>30</sup> The total volume of water available under the pre-1914 American River water rights is 15,080 acre-feet in normal years.

Appropriative water right permit 21112 is a secured supply for purposes of this WSA. Permit 21112 allows EID to divert up to 17,000 acre-feet of water per year from Folsom Reservoir to be used in EID's service area. EID has diverted water under this permit as part of a temporary urgency in 2008. EID must finalize its Warren Act Contract to divert this water at Folsom Reservoir. However, based upon the availability of the supply in Permit 21112, the ability to store the water in Caples, Silver, and Aloha lakes, and the pending conveyance agreement with USBR, the normal-year availability of this supply is 17,000 acre-feet.<sup>31</sup>

As described in Section 4.2.2, EID's planned water supplies include the CVP Fazio supply of 7,500 acre-feet as authorized under federal law. Once secured, EID should receive normal-year deliveries of the full entitlement just as USBR promises to other CVP M&I contract holders on the American River system. There is no reason to believe that this contract entitlement will be different than other CVP contract entitlements on the American River system.

Last, as described in Section 4.2.2, EID's planned water supplies derived from the EDWPA appropriative water right applications filings and assignments, as well as the El Dorado – SMUD Cooperation Agreement, indicate that EID should receive normal-year water deliveries of 30,000

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<sup>29</sup> 2013 Water Resources Report

<sup>30</sup> California Water Code section 10910(d)(2)(A) requires "proof of entitlement" of each individual water right that is combined into this pre-1914 American River water rights grouping. These documents are contained in **Appendix A** of this Water Supply Assessment.

<sup>31</sup> EID Urban Water Management Plan 2010 Update, July 2011 at page 4-7 of 22. Follow-up discussion with EID Counsel on water availability on April 23, 2013.

acre-feet per year starting in 2025 and then as much as 40,000 acre-feet of deliveries thereafter. Based on demand projections, the District uses 30,000 acre-feet of normal-year deliveries under these collective applications and the El Dorado-SMUD Cooperation Agreement.

#### **4.2.4 Dry-Year Water Supply Availability**

As shown in **Table 4-1**, EID anticipates less water being available in dry years than is otherwise available in normal years as described in Section 4.2.3. Dry-year supplies include supply reductions attributable to hydrologic droughts and regulatory curtailments. The dry-year water supplies are described in this section.

EID's entire normal-year secured and planned water assets total 110,290 acre-feet per year. In dry years, EID's total water assets equal 77,885 acre-feet. Of this total supply, 61,660 acre-feet are secured water assets and 16,225 acre-feet are planned water assets.

As described in Section 4.2.3, the secured water assets include License 2184 and the additional pre-1914 appropriative rights that are included in Warren Act contract 06-WC-20-3315, Licenses 11835 and 11836, CVP Contract 14-06-200-1375A-LTR1, the pre-1914 American River water rights grouping, and Permit 21112. All of these water rights are subject to different regulatory and hydrological restrictions that could result, in some instances, in reduction of the water supplies available under the right or entitlement in dry years.

The water rights contained in the Warren Act Contract 06-WC-20-3315 have some level of regulatory restrictions and hydrological uncertainty. EID's 2010 UWMP indicates that the estimated dry-year yield associated with this water asset is 3,000 acre-feet per year based upon regional hydrologic conditions.<sup>32</sup> Accordingly, based upon the presumed hydrologic conditions, the dry-year reliability for this supply in three consecutive dry years is 3,000 acre-feet per year.

Licenses 11835 and 11836 have a full diversion entitlement of 33,400 acre-feet per year. Of that amount, carryover storage in Jenkinson Lake and diminished inflow reduce that entitlement to a normal-year supply of 23,000 acre-feet per year. In dry years, this amount is further reduced based upon hydrologic conditions as well as carryover storage needs for future years from Jenkinson Lake. Accordingly, based upon the OASIS hydrologic modeling report, EID reduces this supply's availability to 20,920 acre-feet in a single dry year. Thus, 20,920 acre-feet per year is used in this WSA as the dry-year safe yield number for a single dry year. To be conservative, EID plans for this supply to be further reduced during year two and again in year three of and three consecutive dry years. This WSA uses 17,000 acre-feet and 15,500 acre-feet as the available supply in year two and year three of a multi-year drought, respectfully.

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<sup>32</sup> EID Urban Water Management Plan 2010 Update, July 2011 at page 4-6 of 22. Follow-up discussion with EID Counsel on water availability on April 23, 2013.

CVP Contract 14-06-200-1375A-LTR1 has a normal-year entitlement of 7,500 acre-feet per year. The USBR, however, assesses the dry-year supply availability of its CVP M&I contracts through the CVP M&I Shortage Policy. Based on inflow and storage criteria developed at the joint operations center, USBR can reduce contract water supplies under the CVP M&I Shortage Policy by up to 25% of historic use with various adjustments made for population, use of non-CVP water and extraordinary conservation actions.<sup>33</sup> With these adjustments in mind, USBR calculates the reduced CVP M&I delivery essentially based upon the average of the three previous normal years of use under the CVP contract. Under the strictest interpretation of this policy, if the water under the CVP contract was not used, then the dry year water is not available. But, USBR has considered that use of non-CVP supplies in lieu of CVP water use may be used to calculate use under this shortage policy. For purposes of this analysis, however, we have determined that based upon normal growth in demand in EID's service area, EID's customers would utilize the entire contract entitlement in normal years in the future. As such, EID calculates its dry-year reduction for this Proposed Project based upon three years of full use of its contract allocation. Accordingly, the dry year supply under this water contract entitlement is 5,660 acre-feet per year.

EID's pre-1914 American River water rights-grouping has a normal-year reliability of 15,080 acre-feet per year. Based upon the early priority date of these water assets and the storage capability within EID's system associated with these water assets, they are not reduced at all in a single dry year or three consecutive dry years.

Permit 21112 is another secure dry-year water asset. EID's 2010 UWMP states "there are no cutback provisions on this supply."<sup>34</sup> As such, the dry year reliability of Permit 21112 is 17,000 acre-feet per year.

As described in Section 4.2.2, EID's planned supplies include the CVP Fazio supply, and the several rights and contract that make up the UARP SMUD water. All of these assets combined have a three consecutive dry year supply reliability of 10,625 acre-feet per year.

The CVP Fazio supply is another CVP M&I contract supply that is subject to the same Municipal and Industrial shortage provisions described above for EID's other CVP contract entitlement. EID's expected portion of the Fazio supply has a normal-year contract allocation of 7,500 acre-feet per year. Assuming under the rules described above that EID is able to use its entire contract entitlement in the future, a 25% reduction from the contract entitlement reduces the delivery by 1,875 acre-feet per year. As such, the single dry year reliability and three consecutive dry year reliability under this contract is 5,625 acre-feet per year.

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<sup>33</sup> Reclamation has the authority to reduce the supply volumes even further under extreme conditions – Health and Safety criteria – but this sort of supply reduction would only occur in extreme drought and would be offset by reductions in demand in EID's service area, as needed, to maintain basic Health and Safety conditions. The District's drought contingency plans address these situations.

<sup>34</sup> This assertion was confirmed in a telephone conversation with the District's Counsel on April 23, 2013.

Last, the UARP SMUD water that is derived from the numerous water right applications and assignments as well as the El Dorado-SMUD Cooperative Agreement indicates that the water available under these components in dry years could be severely curtailed. Appendix H of the Agreement states that annual deliveries can be superseded and deliveries from carryover drought storage can be reduced to as little as 5,000 acre-feet in a declared Critically Dry year if SMUD reservoir storage drops below 100,000 acre-feet (approximately 25%). Out of an abundance of caution, EID anticipates only 5,000 acre-feet of carryover drought-supply water would be available each year over the course of a three-year drought.

### **4.3 RECYCLED WATER SUPPLIES**

EID uses recycled water to meet some current non-potable demands within its service area. EID may expand its development and use of recycled water in the future to meet a portion of the non-potable demands associated with the Proposed Project and other anticipated new demands. EID's current recycled water use is about 2,200 acre-feet per year. This use will expand incrementally over time. By 2035, EID anticipates a supply of 5,600 acre-feet of recycled water per year within its service area.<sup>35</sup>

EID's recycled water system consists of supply from the El Dorado Hills wastewater treatment plant and the Deer Creek wastewater treatment plant. These treatment plants have an interconnected network of transmission and distribution pipelines, pump stations, storage tanks, pressure reducing stations, and appurtenant facilities located within the communities of El Dorado Hills and Cameron Park.<sup>36</sup> EID mandates the use of recycled water through Board Policy 7010, wherever economically and physically feasible as determined by the Board, for non-domestic purposes.<sup>37</sup> At this time, non-domestic use includes commercial landscape irrigation, residential or multi-family dual-plumbed landscape irrigation, construction water, and recreational impoundments.

Recycled water availability is an outcome of increased municipal and domestic demand and wastewater production as a byproduct of this demand. In other words, annual recycled water production capabilities are based on the total wastewater flows to the treatment plants. With the population and industrial demands growing in this region, as described in Section 3, the availability of recycled water will increase. EID is taking a conservative view of the growth in recycled water based upon its current production levels, estimated regional population growth, facility expansion identified in its 2013 IWRMP and WWFMP, treated water discharge requirements, and its ability to capture and store recycled water supplies in the future. The total recycled water available for use in 2035 is estimated to be 5,600 acre-feet per year.<sup>38</sup>

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<sup>35</sup> EID Integrated Water Resources Master Plan, March 31, 2013

<sup>36</sup> EID Urban Water Management Plan 2010 Update, July 2011 at page 4-10 of 22.

<sup>37</sup> EID Urban Water Management Plan 2010 Update, July 2011 at page 4-6 of 22.

<sup>38</sup> EID Integrated Water Resources Master Plan, March 31, 2013 at page 221.

Accordingly, Table 4-2 shows the incremental recycled water assets that would be available over time for the District’s non-potable water uses.

**Table 4-2 – Timing of Recycled Water and Quantities**

| <b>Year</b> | <b>Recycled Water Supply<br/>(acre-feet)</b> |
|-------------|----------------------------------------------|
| Current     | 2,200                                        |
| 2015        | 2,400                                        |
| 2020        | 2,600                                        |
| 2025        | 3,100                                        |
| 2030        | 4,200                                        |
| 2035        | 5,600                                        |

#### **4.4 FACILITY COSTS AND FINANCING**

EID’s recently completed 2013 IWRMP and WWFMP identify and allocate the future costs of capital expansion and replacement needs, and addresses financing mechanisms for EID’s water assets. These costs and financing mechanisms are hereby incorporated by reference.

The District establishes and periodically updates its Facility Capacity Charges (FCCs) to recover the cost of those portions of existing District facilities that will be used by future customers and to fund needed expansion, or additional capacity, of District facilities to serve new users. The District periodically reviews its FCCs to ensure they accurately reflect the costs of providing service to new customers. Currently the District is updating the FCCs to incorporate projects identified in the adopted 2013 IWRMP. The FCC update is currently under review by the Board and a developer committee, and the District anticipates adoption of the updated FCCs in August 2013.

#### **4.5 REGULATORY APPROVALS AND PERMITS**

As described in Section 4.2.2, EID has water assets that require further regulatory approvals, permit compliance, and contract approvals. Each water asset has its own set of regulatory requirements that are assessed in this section.

Appropriative water right Permit 21112 issued by the SWRCB has not been perfected. In order to perfect an appropriative water right, EID must put all of the water assets under that permit to beneficial use. Upon putting the water to beneficial uses and meeting all of the other conditions in the water right permit, EID will be eligible to obtain a water right license for this appropriative water right. Attaining a water right license further fortifies the legitimacy of the water right for EID’s continual use in the future. There is no indication that EID will have difficulty in obtaining a water right license for Permit 21112.



Permit 21112 also requires a Warren Act Contract to be negotiated and approved by the USBR. The Warren Act Contract will allow EID to divert water from Folsom Reservoir for delivery to the El Dorado Hills Water Treatment Plant. Although the District may choose to divert some of the water upstream of Folsom Reservoir through other SWRCB regulatory processes, a Warren Act Contract is essential for any diversions emanating from Folsom Reservoir. EID is currently in negotiations with USBR to obtain a long-term contract. While those negotiations continue, short-term Warren Act Contracts are also obtainable, if needed. There are no foreseeable reasons that these negotiations will not succeed. Both EID's Board of Directors and USBR officials will need to execute the contract once the terms have been drafted, and EID will need to obtain judgment in a judicial action to validate the contract.

The Fazio water supply also has additional regulatory approvals and permits pending. This CVP contract entitlement is authorized by Public Law 101-514. The 15,000 acre-feet of water supply is contemplated to be split equally between Georgetown Divide Public Utilities District and EID. As described in Section 4.2.2, EDCWA is negotiating with USBR on behalf of EID to secure the CVP contract entitlement authorized by this federal statute and finalize the EIS. Accordingly, EID will continue to work with EDCWA and USBR to finalize acquisition of this water supply. Upon completion of the EIS, the EDCWA's designee and USBR officials will need to execute the CVP water supply contract, and EDCWA may need to obtain judgment in a judicial action validating the contract.

The pending water right applications and application assignments before the SWRCB as well as the El Dorado – SMUD Cooperation Agreement constitute the last water supply that is pending further regulatory approvals. As described in Section 4.2.2, EDWPA is awaiting approvals from SWRCB for these water assets. Upon SWRCB approval, EID will obtain 30,000 acre-feet of water under the El Dorado – SMUD Cooperation Agreement.

The SWRCB water right process requires the SWRCB to conduct an internal project review of the applicable technical and hydrological information as well as consider the broader effects on other legal users of water throughout the watershed before issuing a permit. This regulatory process may eventually necessitate a SWRCB hearing where testimony from proponents and opponents of the water right permit is heard and weighed by the SWRCB Board Members before issuing the conditioned permits. Once permits have been issued, then the District must comply with the permit terms and perfect application of the water supplies to beneficial use in order to acquire water right licenses associated with the appropriative water rights.

The El Dorado – SMUD Cooperation Agreement is an agreement among the various parties to cooperate in facilitating the storage and delivery of these water assets to the identified purveyors. As such, through the processing of the water right applications and the furtherance of compliance with the terms of those agreements, the water assets considered there are likely to be available to

EID. The regulatory approvals and permits needed to finalize EID's control over these water assets are moving forward.

#### **4.6 SUPPLY SUMMARY**

EID has two broad categories of water assets that are available for the Proposed Project – the secured water assets and planned water assets. Collectively, these supplies total 110,290 acre-feet in normal water years and 77,885 acre-feet in a single dry water year. In year two and year three of a multi-year drought, supplies are further reduced to 73,965 acre-feet and 72,465 acre-feet, respectfully.

As described above, the secured water assets include appropriative water right License 2184 and the accompanying pre-1914 appropriative water rights held under Warren Act Contract 06-WC-20-3315, appropriative water right Licenses 11835 and 11836, CVP Contract 14-060200-1375A-LTR1, the pre-1914 American River storage and diversion appropriative water rights, and Permit 21112. The normal year water supplies available to EID under the secured assets total 67,190 acre-feet per year. In dry years, the water supplies available to EID under the secured assets totals 61,660 acre-feet per year.

The planned water assets, although partially secured, are not yet fully available for EID's use to serve the Proposed Project contemplated in this WSA. As described above, these assets are sufficiently secure to be considered planned supplies for the Proposed Project in 2035. In normal years, the water supplies under these assets total 37,500 acre-feet. In dry years, the water supplies under these assets total 10,625 acre-feet.

Finally, the recycled water assets in both normal and dry years, derived from planned growth and continual indoor water usage regardless of year type, total 5,600 acre-feet in 2035.

## SECTION 5 – SUFFICIENCY ANALYSIS

### 5.1 INTRODUCTION

The analysis detailed in this section provides a basis for determining whether sufficient water supplies exist to meet the estimated water demand of the Proposed Project.<sup>39</sup>

This section includes:

- Analysis of sufficiency, considering variations in supply and demand characteristics under normal, single-dry and multi-dry hydrologic conditions,
- Analysis conclusions

### 5.2 SUFFICIENCY ANALYSIS

The sufficiency analysis integrates the water demands detailed in Section 2 and Section 3 with the water supplies characterized in Section 4. The results are presented in **Table 5-1** beginning with “current” conditions (recognized as 2012) and continuing with 5-year increments from 2015 through 2035. While the analysis at various intervals before build-out is important, the most critical projection for the sufficiency analysis occurs in 2035. This analysis assumes that the Proposed Project, along with the other projects simultaneously undergoing a WSA analysis (see Section 3.3), are fully constructed by 2035, and other anticipated growth continues as described in Section 3.4.

**Table 5-1** incorporates the Proposed Project water demand projection in **Table 2-3**, assuming the Proposed Project develops as detailed in Section 1, and the estimated water demands for all other existing and planned future uses through 2035 as detailed in **Table 3-2**. **Table 5-1** also presents the available water supplies for the contiguous EID service area during normal, single-dry and multiple-dry years, as detailed in Section 4. The water demands and available supplies in a single dry-year and multiple dry-year condition are discussed in the following subsections.

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<sup>39</sup> CWC § 10910 (c)(4) provides that “If the city or county is required to comply with this part pursuant to subdivision (b), the water supply assessment for the project shall include a discussion with regard to whether the total projected water supplies, determined to be available by the city or county for the project during normal, single dry, and multiple dry water years during a 20-year projection, will meet the projected water demand associated with the proposed project, in addition to existing and planned future uses, including agricultural and manufacturing uses.”

**Table 5-1 – Comparable Analysis of Supply and Demand**

| Year    | Project Water Demand (af/yr) | All Other EID Water Demands (af/yr) | Total Water Demands (af/yr) | Non-Revenue Water @ 13% | Demands with Loss | EID Water Supplies   |                          |                                |               |                        |                                      |                                        |        |
|---------|------------------------------|-------------------------------------|-----------------------------|-------------------------|-------------------|----------------------|--------------------------|--------------------------------|---------------|------------------------|--------------------------------------|----------------------------------------|--------|
|         |                              |                                     |                             |                         |                   | Surface Water        |                          |                                |               | Recycled Water (af/yr) | Total Available Water Supply (af/yr) | Projected Surplus/ (Shortfall) (af/yr) |        |
|         |                              |                                     |                             |                         |                   | Hydrologic Year Type | EDH Service Area (af/yr) | West/East Service Area (af/yr) | Total (af/yr) |                        |                                      |                                        |        |
| Current | 0                            | 38,984                              | 38,984                      | N/A                     | 38,984            | Normal               | 29,110                   | 38,080                         | 67,190        | 2,200                  | 69,390                               | 30,406                                 |        |
|         | 0                            | 40,933                              | 40,933                      | N/A                     | 40,933            | Single Dry           | 25,660                   | 36,000                         | 61,660        |                        | 63,860                               | 22,927                                 |        |
|         | 0                            | 40,933                              | 40,933                      | N/A                     | 40,933            | Multiple Dry         | Year 1                   | 25,660                         | 36,000        |                        | 61,660                               | 63,860                                 | 22,927 |
|         | 0                            | 38,068                              | 38,068                      | N/A                     | 38,068            |                      | Year 2                   | 25,660                         | 32,080        |                        | 57,740                               | 59,940                                 | 21,872 |
|         | 0                            | 34,793                              | 34,793                      | N/A                     | 34,793            |                      | Year 3                   | 25,660                         | 30,580        |                        | 56,240                               | 58,440                                 | 23,647 |
| 2015    | 12                           | 34,944                              | 34,956                      | 4,544                   | 39,500            | Normal               | 36,610                   | 38,080                         | 74,690        | 2,400                  | 77,090                               | 37,590                                 |        |
|         | 13                           | 36,691                              | 36,704                      | 4,771                   | 41,475            | Single Dry           | 31,285                   | 36,000                         | 67,285        |                        | 69,685                               | 28,210                                 |        |
|         | 13                           | 36,691                              | 36,704                      | 4,771                   | 41,475            | Multiple Dry         | Year 1                   | 31,285                         | 36,000        |                        | 67,285                               | 69,685                                 | 28,210 |
|         | 12                           | 34,123                              | 34,134                      | 4,437                   | 38,572            |                      | Year 2                   | 31,285                         | 32,080        |                        | 63,365                               | 65,765                                 | 27,193 |
|         | 11                           | 31,187                              | 31,198                      | 4,056                   | 35,254            |                      | Year 3                   | 31,285                         | 30,580        |                        | 61,865                               | 64,265                                 | 29,011 |
| 2020    | 142                          | 37,855                              | 37,997                      | 4,940                   | 42,937            | Normal               | 36,610                   | 38,080                         | 74,690        | 2,600                  | 77,290                               | 34,353                                 |        |
|         | 149                          | 39,748                              | 39,897                      | 5,187                   | 45,084            | Single Dry           | 31,285                   | 36,000                         | 67,285        |                        | 69,885                               | 24,801                                 |        |
|         | 149                          | 39,748                              | 39,897                      | 5,187                   | 45,084            | Multiple Dry         | Year 1                   | 31,285                         | 36,000        |                        | 67,285                               | 69,885                                 | 24,801 |
|         | 139                          | 36,966                              | 37,104                      | 4,824                   | 41,928            |                      | Year 2                   | 31,285                         | 32,080        |                        | 63,365                               | 65,965                                 | 24,037 |
|         | 127                          | 33,786                              | 33,912                      | 4,409                   | 38,321            |                      | Year 3                   | 31,285                         | 30,580        |                        | 61,865                               | 64,465                                 | 26,144 |
| 2025    | 354                          | 43,505                              | 43,859                      | 5,702                   | 49,561            | Normal               | 19,610                   | 85,080                         | 104,690       | 3,200                  | 107,890                              | 58,329                                 |        |
|         | 371                          | 45,681                              | 46,052                      | 5,987                   | 52,039            | Single Dry           | 14,285                   | 58,000                         | 72,285        |                        | 75,485                               | 23,446                                 |        |
|         | 371                          | 45,681                              | 46,052                      | 5,987                   | 52,039            | Multiple Dry         | Year 1                   | 14,285                         | 58,000        |                        | 72,285                               | 75,485                                 | 23,446 |
|         | 345                          | 42,483                              | 42,828                      | 5,568                   | 48,396            |                      | Year 2                   | 14,285                         | 54,080        |                        | 68,365                               | 71,565                                 | 23,169 |
|         | 316                          | 38,828                              | 39,144                      | 5,089                   | 44,233            |                      | Year 3                   | 14,285                         | 52,580        |                        | 66,865                               | 70,065                                 | 25,832 |
| 2030    | 413                          | 50,803                              | 51,216                      | 6,658                   | 57,874            | Normal               | 19,610                   | 85,080                         | 104,690       | 4,100                  | 108,790                              | 50,916                                 |        |
|         | 433                          | 53,343                              | 53,777                      | 6,991                   | 60,768            | Single Dry           | 14,285                   | 58,000                         | 72,285        |                        | 76,385                               | 15,617                                 |        |
|         | 433                          | 53,343                              | 53,777                      | 6,991                   | 60,768            | Multiple Dry         | Year 1                   | 14,285                         | 58,000        |                        | 72,285                               | 76,385                                 | 15,617 |
|         | 403                          | 49,609                              | 50,012                      | 6,502                   | 56,514            |                      | Year 2                   | 14,285                         | 54,080        |                        | 68,365                               | 72,465                                 | 15,951 |
|         | 368                          | 45,342                              | 45,710                      | 5,942                   | 51,652            |                      | Year 3                   | 14,285                         | 52,580        |                        | 66,865                               | 70,965                                 | 19,313 |
| 2035    | 398                          | 59,156                              | 59,554                      | 7,742                   | 67,295            | Normal               | 19,610                   | 85,080                         | 104,690       | 5,600                  | 110,290                              | 42,995                                 |        |
|         | 418                          | 62,113                              | 62,531                      | 8,129                   | 70,660            | Single Dry           | 14,285                   | 58,000                         | 72,285        |                        | 77,885                               | 7,225                                  |        |
|         | 418                          | 62,113                              | 62,531                      | 8,129                   | 70,660            | Multiple Dry         | Year 1                   | 14,285                         | 58,000        |                        | 72,285                               | 77,885                                 | 7,225  |
|         | 389                          | 57,765                              | 58,154                      | 7,560                   | 65,714            |                      | Year 2                   | 14,285                         | 54,080        |                        | 68,365                               | 73,965                                 | 8,251  |
|         | 355                          | 52,796                              | 53,152                      | 6,910                   | 60,061            |                      | Year 3                   | 14,285                         | 52,580        |                        | 66,865                               | 72,465                                 | 12,404 |

### 5.2.1 Single Dry Year Supply and Demand Conditions

Under this condition, EID would anticipate a variance from the normal-year analysis, including: (1) shortage in full availability of supplies as detailed in **Section 4**, and (2) an increase in water demand. The increase in demand is based on the following:

- Landscape irrigation demands will increase to reflect the generalized earlier start of the landscape irrigation season due to limited rainfall in the single driest year. Since this increase only applies to the outdoor portion of a customer's demand, an adjustment factor of 5 percent is applied to the total normal-year water demand values.
- Historically, during single dry year circumstances, EID does not implement its shortage contingency plan,<sup>40</sup> since the extent of the dry conditions into future years is unknown. EID follows adopted policies and its 2008 *Drought Preparedness Plan* when implementing any voluntary or mandatory demand reduction measures.

As a result of these factors, the Proposed Project water demand and those of the other existing and planned uses is expected to increase in a single dry year above the demand expected under normal hydrologic circumstances. Additionally, as detailed in Section 4, EID anticipates a decrease in available water supplies. These changes are shown in **Table 5-1**.

### 5.2.2 Multi-Dry Year Supply and Demand Conditions

When a single dry year expands into a series of dry years, water supply and demand conditions will continue to evolve. Under such a multi-dry year, EID would anticipate many similar conditions that were assumed for the single-dry year, including: (1) shortage in full availability of supplies as detailed in Section 4, and (2) increases in projected demands. However, when entering the second and third year of a sequence of dry-years, EID would implement necessary policies to manage limited water supplies.<sup>41</sup> Demands over a series of three dry years are adjusted as follows:

- Year 1 – the first year mimics a “single-dry year” condition, where demands increase approximately 5 percent and EID shortage policies are not yet invoked (see Section 5.2.1).
- Year 2 – The demands again mimic a “single-dry year” and would be expected to increase by 5 percent above normal year conditions. However, when recognizing a second dry-year, EID would invoke the first stage of the Drought Preparedness Plan. This stage states: “*The objective of Stage 1 is to initiate public awareness of predicted water shortage conditions, and encourage voluntary water conservation to decrease*”

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<sup>40</sup> See EID Board Policy AR 5011-Water Supply Management Conditions (available at <http://www.eid.org/modules/showdocument.aspx?documentid=2687>).

<sup>41</sup> See EID Board Policy AR 5011-Water Supply Management Conditions (available at <http://www.eid.org/modules/showdocument.aspx?documentid=2687>).

normal demand up to 15%.”<sup>42</sup> As part of this stage, EID implements drought water rates among other specified activities to encourage conservation. For purposes of this WSA, the demand reduction achieved under Stage 1 is estimated to be 7 percent of the already higher single dry-year demand.

- Year 3 – Upon entering the third dry year, EID would invoke the second stage of the Drought Preparedness Plan. This stage states: “*The objective of Stage 2 is to increase public understanding of worsening water supply conditions, encourage voluntary water conservation measures, and then if necessary, enforce mandatory conservation measures in order to decrease normal demand up to 30%.*”<sup>43</sup> Under this Stage, EID increases efforts to reduce demand. For purposes of this WSA, the savings achieved under Stage 2 is estimated to be 15 percent of the already higher single dry-year demand.

As a result of these factors, the Proposed Project water demand and those of the Other Existing and Planned Uses is expected to increase in the first year of a multi dry-year condition above that estimated during normal hydrologic circumstances. In subsequent years, the demand will drop as elements of EID’s Drought Preparedness Plan are implemented. These changes are shown in **Table 5-1**.

### 5.2.3 Analysis

As shown in **Table 5-1**, the demand and supply are compared under each hydrologic condition for each 5-year increment out to 2035. The resulting “supply surplus” or “supply shortfall” is shown in the final column. Based on the analyses, EID anticipates it will have sufficient water under all hydrologic conditions in each of the 5-year increments through 2035. Notably, the “surplus” supply is lowest during a single-dry year and the first year of a multi-dry year condition, since this is the circumstance where demand increases, while supplies are constrained. Yet, even under such circumstances, sufficient water should be available.

## 5.3 SUFFICIENCY ANALYSIS CONCLUSIONS

As detailed in **Section 2**, this WSA estimates water demands for the Proposed Project of 450 acre-feet per year at build-out (including non-revenue water demands). The annual water demand estimate for all existing and planned projects in the contiguous EID service area, as detailed in **Section 3**, is approximately 67,295 acre-feet per year by 2035. After accounting for these demand projections for the next twenty years, EID should have sufficient water to meet the demands of the Proposed Project and its other service area demands for at least the next 20 years.

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<sup>42</sup> See EID Board Policy AR 5011.2-Water supply slightly restricted Drought Stage 1 – Voluntary reductions in use (available at <http://www.eid.org/modules/showdocument.aspx?documentid=2687>).

<sup>43</sup> See EID Board Policy AR 5011.3-Water supply slightly restricted Drought Stage 2 – Voluntary and mandatory reductions (available at <http://www.eid.org/modules/showdocument.aspx?documentid=2687>).

The conclusion that EID should have sufficient water available to meet the needs of the Proposed Project, in addition to the other demands in its service area through 2035, rests on the following set of assumptions:

- ◆ EID, EDCWA, and EDWPA successfully execute the contracts and obtain the water right permit approvals for currently unsecured water supplies discussed in Section 4. Absent these steps, the water supplies currently held by EID and recognized to be diverted under existing contracts and agreements would be insufficient in 2035 to meet the Proposed Project demands along with all other existing and planned future uses.
- ◆ EID will commit to implement Facility Capacity Charges in an amount sufficient to assure the financing is available as appropriate to construct the necessary infrastructure as detailed in the March 2013 EID *Integrated Water Resources Master Plan*.
- ◆ Demand in single-dry years includes an additional 5 percent of demand over the normal year demand during the same time period. This conservative assumption accounts for the likelihood that EID customers will irrigate earlier in the season to account for dry spring conditions. This hypothetical demand augmentation may or may not manifest in dry years, but this conservative assumption further tests the sufficiency of water supplies during dry conditions.
- ◆ The estimated demands include 13 percent to account for non-revenue water losses (e.g. distribution system losses).

The finding of this WSA is that EID should have sufficient water to meet the demands of Proposed Project and its other service area demands for the next 20 years.